



Tuesday, May 12, 2026
May 12th Board of Directors Meeting

Great Rivers Greenway District Board of Directors Monthly Meeting
District Office 3745 Foundry Way, Suite 253, St. Louis, MO 63110
11:30am

1. OPENING OF MEETING

A. CALL TO ORDER/ ROLL CALL

Meeting minutes and agendas from previous meetings can be found on the website: www.greatriversgreenway.org.

You are welcome to join us! The public can access the meeting by a web-based video conferencing service. Sign-in is required.

Please click the link below to join the webinar:

Topic: Great Rivers Greenway Board of Director's Meetings 2025

Please click the link below to join the webinar:

<https://us02web.zoom.us/j/82259873068>

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+1 309 205 3325 US

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Webinar ID: 822 5987 3068

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Please note that the option to attend the meetings virtually is being provided as a convenience to the public and cannot be guaranteed. Virtual attendance may be unavailable for a variety of reasons, including, but not limited to, technical failures or limitations.

Persons wishing to speak to the Monthly Board of Directors meeting may do so:

- In person: Sign up prior to the meeting or submitting written questions in advance to Anne Milford via email amilford@grgstl.org OR sign in upon arrival at the front desk.
- Virtual: Fill out the form on the website <https://greatriversgreenway.org/public-meeting-open-time-signup/> by 5pm the day before the meeting to participate digitally

Great Rivers Greenway reserves the right to implement a time limit or restrict content to agenda items if needed.

If you need any specific accessibility arrangements to be able to attend and/or fully participate, please contact Anne Milford at 314-932-4917 or amilford@grgstl.org.

B. OPEN TIME

Persons wishing to speak to the Monthly Board of Directors meeting may do so:

- In person: Sign up prior to the meeting or submitting written questions in advance to Anne Milford via email amilford@grgstl.org OR sign in upon arrival at the front desk.
- Virtual: Fill out the form on the website <https://greatriversgreenway.org/public-meeting-open-time-signup/> by 5pm the day before the meeting to participate digitally

Great Rivers Greenway reserves the right to implement a time limit or restrict content to agenda items if needed.

C. APPROVAL OF AGENDA

Recommended Action

TO APPROVE THE AGENDA

D. APPROVAL OF THE MINUTES

TO APPROVE THE MINUTES

[View Minutes](#) for Apr 14, 2026 - April 14th Board of Directors Meeting

2. PRESENTATION (S)

A. St. Louis County Use Tax - Pat Kelly, Missouri Municipal League

B. Sustain Team Presentation - Ben Grossman

3. NEW BUSINESS

A. None.

4. PETITIONS AND COMMUNICATIONS

A. None.

5. REPORTS OF OFFICERS

A. None.

6. REPORT OF THE CHIEF EXECUTIVE OFFICER:

A. CHIEF EXECUTIVE OFFICER

File Attachments

[May 2026 CEO FINAL.pdf \(3,393 KB\)](#)

B. NOTICE OF CONTRACTS EXECUTED

File Attachments

[CEO Executed \\$10-50k Contract Report Apr 2026.pdf \(4,111 KB\)](#)

7. REPORT OF STANDING COMMITTEES

A. That the Board adopt Resolution 2026.030 approving a revised Employee Handbook and authorizing other actions as necessary to effectuate the same. - Bernie DuBray

WHY AND/OR HOW:

As Metropolitan Park and Recreation District d/b/a The Great Rivers Greenway District (the “District”) staff has grown, the District has become subject to the Family Medical Leave Act ("FMLA"), and staff recognizes the need to incorporate the appropriate language into its Employee Manual. Further, the last full review and update of the Employee Handbook took place in 2020, with an amendment in 2021. As a result, staff has undertaken a comprehensive review of the existing document to update for compliance with FMLA and other necessary updates. Husch Blackwell LLP, serving as general counsel for the District, has reviewed and confirmed that the revision is compliant. In addition, staff included two proposed benefits that have continually been requested and confirmed by a staff survey, which include three (3) weeks paid parental leave and one (1) week paid caregiver leave (based on FMLA eligibility). The need case for these added benefits is attached along with the memo summarizing the process and recommendations. Staff discussed the full Employee Handbook with the Personnel, Policy and Procedures Committee in April. The Committee recommended approval (subject to a few edits which have been incorporated into the attached Handbook) by the Board.

RELEVANT RESOLUTIONS:

RESOLUTION #	DESCRIPTION
2020.02	Revision of Employee Manual
2021.100	Amendment to Employee Manual

A RESOLUTION APPROVING A REVISED EMPLOYEE HANDBOOK AND AUTHORIZING OTHER ACTIONS AS NECESSARY TO EFFECTUATE THE SAME.

WHEREAS, the Metropolitan Park and Recreation District d/b/a The Great Rivers Greenway District (the “District”) is a metropolitan park and recreation district authorized under Section 67.1700 to 67.1769 of the Revised Statutes of Missouri, as amended (the “District Act”);

WHEREAS, pursuant to the Clean Water, Safe Parks, and Community Trails Initiative (“Proposition C”), the qualified voters of St. Louis County, St. Charles County, and St. Louis City approved the creation of the District;

WHEREAS, the District was formed to undertake the development, operation and maintenance of a public system of interconnecting trails and parks throughout the areas and counties comprising the District (the “District’s Mission”);

WHEREAS, in furtherance of the District’s Mission, and in accordance with the Bylaws of the District, the District adopted “Building the River Ring” as the Regional Plan for the District, and which contains the comprehensive plan of the District, its existing and proposed interconnecting greenway, park and trail projects, and any proposed land acquisitions (the “River Ring Regional Plan”);

WHEREAS, Pursuant to Resolution 2020.02, the District approved and adopted the existing District Employee Handbook (the "Existing Handbook");

WHEREAS, District staff have recommended to the District Personnel, Policy and Procedures Committee an updated Employee Handbook (the "Handbook");

WHEREAS, the Handbook has been reviewed and recommended for approval by the Board by the Personnel, Policy and Procedures Committee;

WHEREAS, at a meeting of the Board, convened at 11:30 am, on May 12, 2026 at the District Offices at 3745 Foundry Way, St. Louis, Missouri, at which was present a quorum of the Board, the Board took the action further described herein.

NOW, THEREFORE, BE IT RESOLVED BY BOARD OF DIRECTORS OF THE METROPOLITAN PARK AND RECREATION DISTRICT D/B/A THE GREAT RIVERS GREENWAY DISTRICT AS FOLLOWS:

1. The Board hereby approves and adopts the Handbook.
2. The Board authorizes the Chief Executive Officer or his designees to take such further action, and execute such other documents, certificates and instruments as may be necessary or desirable to carry out and comply with the intent of this Resolution.
3. All actions heretofore taken by the officers, agents, and employees of the District related to the transactions contemplated by this Resolution are hereby ratified and confirmed.
4. The portions of this Resolution shall be severable. In the event that any portion of this Resolution is found by a court of competent jurisdiction to be invalid, the remaining portions of this Resolution are valid, unless the court finds the valid portions of this Resolution are so essential and inseparably connected with and dependent upon the void portion that it cannot be presumed that the Board would

have enacted the valid portions without the invalid ones, or unless the court finds that the valid portions standing alone are incomplete and are incapable of being executed in accordance with the legislative intent.

5. This Resolution shall be in full force and effect immediately from and after its adoption as provided by law.

**ADOPTED this 12th day of May, 2026.
METROPOLITAN PARK AND RECREATION DISTRICT
D/B/A THE GREAT RIVERS GREENWAY DISTRICT**

Bernard DuBray, President

ATTEST:

Carol Klein, Secretary

Vote:

Aye:

Nay:

Abstain:

Absent:

Not Present:

File Attachments

[Employee Handbok FINAL 04.24.26.pdf \(898 KB\)](#)

[Employee Handbook 2026 update.docx \(49 KB\)](#)

[Paid Parental and Paid Caregiver Leave One Pagermb.docx \(229 KB\)](#)

8. APPROVAL OF CONTRACTS - MULTIPLE REVENUE STREAMS

A. None.

9. APPROVAL OF CONTRACTS - GRG 1/10TH REVENUE STREAM

A. That the Board adopt Resolution 2026.031 approving a construction, operations and maintenance agreement with St. Louis County in connection with Maline Greenway and authorizing other actions as necessary to effectuate the same. - BEN GROSSMAN



WHERE:

SUBPROJECT CODE	GREENWAY	SEGMENT	JURISDICTION(S)
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732	Maline	West Florissant Ave to Bella Fontaine West County Park	St. Louis County
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WHO:

STAFF	CONTRACTOR(S), VENDOR(S), PARTNER(S)	TYPE OF SERVICES/AGREEMENT
Ben Grossman	St. Louis County	Cooperation Agreement for the construction, operation and maintenance of the Maline Greenway

WHAT:

ACTION TYPE	AMOUNT OF REQUEST	CURRENT BUDGETED FUNDS AVAILABLE	AMENDMENTS AND/OR SOURCES
Approval of a cooperation agreement	n/a	n/a	n/a

WHEN:

BUDGET YEAR	CURRENT PHASE OF PROJECT	NEXT MILESTONE
2026	Design	Finalize cooperation agreement for construction bidding summer 2026

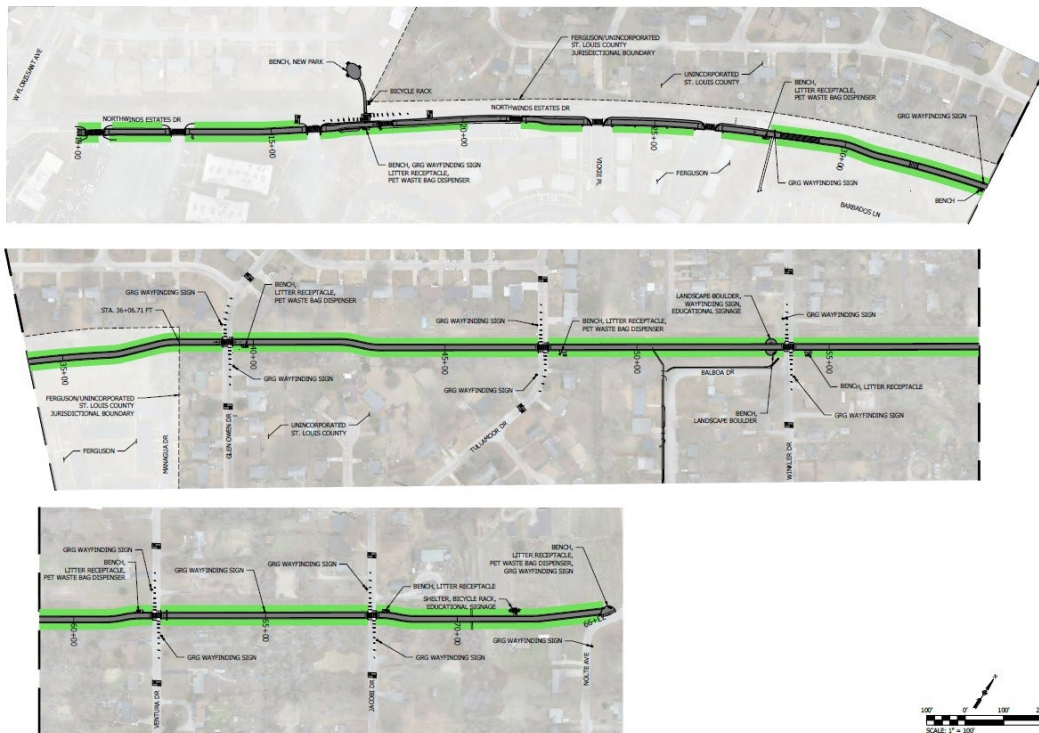
WHY AND/OR HOW:

St. Louis County and Great Rivers Greenway (GRG) staff have been working together on the planning and design of the extension of the Maline Greenway from West Bella

Fontaine County Park to Ferguson Avenue. The project has been divided into two phases. This first phase, within the jurisdiction of St. Louis County, will run from Nolte Ave. on the eastern end and conclude near Glen Owen Dr. at the border of the City of Ferguson. This greenway segment is primarily located along an Ameren overhead electric corridor within residential neighborhoods. The second phase will include a bridge over Halls Ferry, and due to the complexity, will be at a later date.

This draft agreement is based on the standard agreement with some modifications to reflect this particular greenway. Typical of these agreements, GRG will cover the landscape maintenance during a two-year establishment period, at which time GRG will hand-off that responsibility. After substantial completion of the greenway, the County will, however, begin normal stewardship activities such as mowing, trash removal and regular visits as part of standard greenway operations. There are a few native prairie plantings along the greenway that the County is unable to take care of, so GRG will be responsible for the ongoing stewardship of those areas beyond the establishment phase.

GRG staff are seeking approval from the Board of Directors to authorize the CEO to negotiate and execute a cooperation agreement for the construction, operation and maintenance of the Maline Greenway in St. Louis County.



A RESOLUTION APPROVING A CONSTRUCTION, OPERATIONS AND MAINTENANCE AGREEMENT WITH ST. LOUIS COUNTY IN CONNECTION WITH MALINE GREENWAY AND AUTHORIZING OTHER ACTIONS AS NECESSARY TO EFFECTUATE THE SAME.

WHEREAS, the Metropolitan Park and Recreation District d/b/a The Great Rivers Greenway District (the “District”) is a metropolitan park and recreation district authorized under Section 67.1700 to 67.1769 of the Revised Statutes of Missouri, as amended (the “District Act”);

WHEREAS, pursuant to the Clean Water, Safe Parks, and Community Trails Initiative (“Proposition C”), the qualified voters of St. Louis County, St. Charles County, and St. Louis City approved the creation of the District;

WHEREAS, the District was formed to undertake the development, operation and maintenance of a public system of interconnecting trails and parks throughout the areas and counties comprising the District (the “District’s Mission”);

WHEREAS, in furtherance of the District’s Mission, and in accordance with the Bylaws of the District, the District adopted “Building the River Ring” as the Regional Plan for the District, and which contains the comprehensive plan of the District, its existing and proposed interconnecting greenway, park and trail projects, and any proposed land acquisitions (the “River Ring Regional Plan”);

WHEREAS, the Maline Greenway is shown as a regional greenway in the River Ring Regional Plan (the “Maline Greenway”);

WHEREAS, the District desires to extend and improve the River Ring in furtherance of the River Ring Regional Plan by entering into a cooperation agreement for the construction, operation and maintenance of the Maline Greenway (the “Project”);

WHEREAS, pursuant to the approval of Proposition C and Section 67.1712.1 of the District Act, the governing bodies of St. Louis County, St. Charles County, and St. Louis City imposed a one-tenth of one cent sales tax for the purpose of funding the creation, operation and maintenance of the District;

WHEREAS, the 2026 GRG 1/10 Capital Budget was approved by the District pursuant to Resolution 2025.136;

WHEREAS, the 2026 GRG 1/10 Capital Budget included line item 732 for the Project;

WHEREAS, the District desires to authorize the Chief Executive Officer to (i) negotiate and enter into a cooperation agreement for the construction, operation and maintenance of the

Maline Greenway (Cooperation Agreement) with St. Louis County; and (ii) take any actions necessary or appropriate to effectuate the same; and

WHEREAS, at a meeting of the Board of Directors of the District (the “Board”), convened at 11:30 am, on May 12, 2026, at the District Offices at 3745 Foundry Way, St. Louis, Missouri, at which was present a quorum of the Board, the Board took the action further described herein.

NOW, THEREFORE, BE IT RESOLVED BY THE BOARD OF DIRECTORS OF THE METROPOLITAN PARK AND RECREATION DISTRICT D/B/A THE GREAT RIVERS GREENWAY DISTRICT AS FOLLOWS:

1. The Board authorizes the Chief Executive Officer to negotiate and enter into a Cooperation Agreement with St. Louis County for the Project.
2. The Board authorizes the Chief Executive Officer or his designees to take such further action, and execute such other documents, certificates and instruments as may be necessary or desirable to carry out and comply with the intent of this Resolution.
3. All actions heretofore taken by the officers, agents, and employees of the District related to the transactions contemplated by this Resolution are hereby ratified and confirmed.
4. The portions of this Resolution shall be severable. In the event that any portion of this Resolution is found by a court of competent jurisdiction to be invalid, the remaining portions of this Resolution are valid, unless the court finds the valid portions of this Resolution are so essential and inseparably connected with and dependent upon the void portion that it cannot be presumed that the Board would have enacted the valid portions without the invalid ones, or unless the court finds that the valid portions standing alone are incomplete and are incapable of being executed in accordance with the legislative intent.
5. This Resolution shall be in full force and effect immediately from and after its adoption as provided by law.

**ADOPTED this 12 day of May, 2026.
METROPOLITAN PARK AND RECREATION DISTRICT
D/B/A THE GREAT RIVERS GREENWAY DISTRICT**

Bernard DuBray, President

ATTEST:

Carol Klein, Secretary

Vote:

Aye:

Nay:

Abstain:

Absent:

Not Present:

B. That the Board adopt Resolution 2026.032 approving a construction, operations and maintenance agreement with the City of Ferguson in connection with Maline Greenway and authorizing other actions as necessary to effectuate the same. - BEN GROSSMAN



WHERE:

SUBPROJECT CODE	GREENWAY	SEGMENT	JURISDICTION(S)
732	Maline	West Florissant Avenue to Bella Fontaine West County Park	City of Ferguson

WHO:

STAFF	CONTRACTOR(S), VENDOR(S), PARTNER(S)	TYPE OF SERVICES/AGREEMENT
Ben Grossman	City of Ferguson	Cooperation Agreement for the construction, operation and maintenance of the Maline Greenway

WHAT:

ACTION TYPE	AMOUNT OF REQUEST	CURRENT BUDGETED FUNDS AVAILABLE	AMENDMENTS AND/OR SOURCES
Approval of cooperation agreement	n/a	n/a	n/a

WHEN:

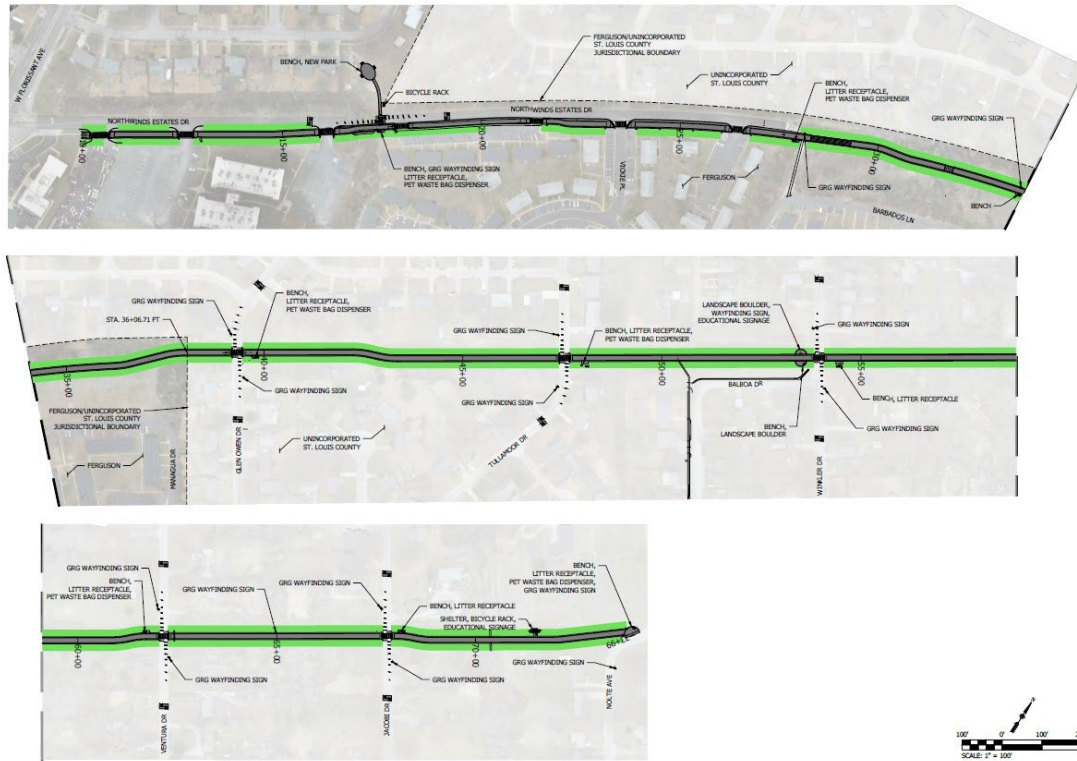
BUDGET YEAR	CURRENT PHASE OF PROJECT	NEXT MILESTONE
2026	Design	Finalization of site control and design to bid construction in summer 2026

WHY AND/OR HOW:

The City of Ferguson and Great Rivers Greenway (GRG) staff have been working together on the planning and design of the extension of the Maline Greenway from West Bella Fontaine County Park to Ferguson Avenue. The project has been divided into two phases. This phase within the City of Ferguson will run from approximately Glen Owen Dr. to West Florissant Avenue. This greenway segment is primarily located along an Ameren overhead electric corridor within residential neighborhoods and along Northwinds Estates Drive. The second phase of this project will include a bridge over Halls Ferry and, due to the complexity, will be at a later date.

This draft agreement is based on the standard agreement with some minor modifications to reflect this particular greenway. Typical of these agreements, GRG will cover the landscape maintenance during a two-year establishment period, at which time GRG will hand-off that responsibility. After substantial completion of greenway construction, the City will, however, begin normal stewardship activities such as mowing, trash removal and regular visits as part of standard greenway operations.

GRG staff are seeking approval from the Board of Directors to authorize the CEO to negotiate and execute a cooperation agreement for the construction, operation and maintenance of the Maline Greenway in the City of Ferguson.



RELEVANT RESOLUTIONS:

A RESOLUTION APPROVING A CONSTRUCTION, OPERATIONS AND MAINTENANCE AGREEMENT WITH ST. LOUIS COUNTY IN CONNECTION WITH MALINE GREENWAY AND AUTHORIZING OTHER ACTIONS AS NECESSARY TO EFFECTUATE THE SAME.

WHEREAS, the Metropolitan Park and Recreation District d/b/a The Great Rivers Greenway District (the “District”) is a metropolitan park and recreation district authorized under Section 67.1700 to 67.1769 of the Revised Statutes of Missouri, as amended (the “District Act”);

WHEREAS, pursuant to the Clean Water, Safe Parks, and Community Trails Initiative (“Proposition C”), the qualified voters of St. Louis County, St. Charles County, and St. Louis City approved the creation of the District;

WHEREAS, the District was formed to undertake the development, operation and maintenance of a public system of interconnecting trails and parks throughout the areas and counties comprising the District (the “District’s Mission”);

WHEREAS, in furtherance of the District’s Mission, and in accordance with the Bylaws of the District, the District adopted “Building the River Ring” as the Regional Plan for the District, and which contains the comprehensive plan of the District, its existing and proposed interconnecting greenway, park and trail projects, and any proposed land acquisitions (the “River Ring Regional Plan”);

WHEREAS, the Maline Greenway is shown as a regional greenway in the River Ring Regional Plan (the “Maline Greenway”);

WHEREAS, the District desires to extend and improve the River Ring in furtherance of the River Ring Regional Plan by entering into a cooperation agreement for the construction, operation and maintenance of the Maline Greenway (the “Project”);

WHEREAS, pursuant to the approval of Proposition C and Section 67.1712.1 of the District Act, the governing bodies of St. Louis County, St. Charles County, and St. Louis City imposed a one-tenth of one cent sales tax for the purpose of funding the creation, operation and maintenance of the District;

WHEREAS, the 2026 GRG 1/10 Capital Budget was approved by the District pursuant to Resolution 2025.136;

WHEREAS, the 2026 GRG 1/10 Capital Budget included line item 732 for the Project;

WHEREAS, the District desires to authorize the Chief Executive Officer to (i) negotiate and enter into a cooperation agreement for the construction, operation and maintenance of the Maline Greenway (Cooperation Agreement) with the City of Ferguson; and (ii) take any actions necessary or appropriate to effectuate the same; and

WHEREAS, at a meeting of the Board of Directors of the District (the “Board”), convened at 11:30 am, on May 12, 2026, at the District Offices at 3745 Foundry Way, St. Louis, Missouri, at which was present a quorum of the Board, the Board took the action further described herein.

NOW, THEREFORE, BE IT RESOLVED BY THE BOARD OF DIRECTORS OF THE METROPOLITAN PARK AND RECREATION DISTRICT D/B/A THE GREAT RIVERS GREENWAY DISTRICT AS FOLLOWS:

1. The Board authorizes the Chief Executive Officer to negotiate and enter into a Cooperation Agreement with the City of Ferguson for the Project.

2. The Board authorizes the Chief Executive Officer or his designees to take such further action, and execute such other documents, certificates and instruments as may be necessary or desirable to carry out and comply with the intent of this Resolution.
3. All actions heretofore taken by the officers, agents, and employees of the District related to the transactions contemplated by this Resolution are hereby ratified and confirmed.
4. The portions of this Resolution shall be severable. In the event that any portion of this Resolution is found by a court of competent jurisdiction to be invalid, the remaining portions of this Resolution are valid, unless the court finds the valid portions of this Resolution are so essential and inseparably connected with and dependent upon the void portion that it cannot be presumed that the Board would have enacted the valid portions without the invalid ones, or unless the court finds that the valid portions standing alone are incomplete and are incapable of being executed in accordance with the legislative intent.
5. This Resolution shall be in full force and effect immediately from and after its adoption as provided by law.

**ADOPTED this 12 day of May, 2026.
METROPOLITAN PARK AND RECREATION DISTRICT
D/B/A THE GREAT RIVERS GREENWAY DISTRICT**

Bernard DuBray, President

ATTEST:

Carol Klein, Secretary

Vote:

Aye:

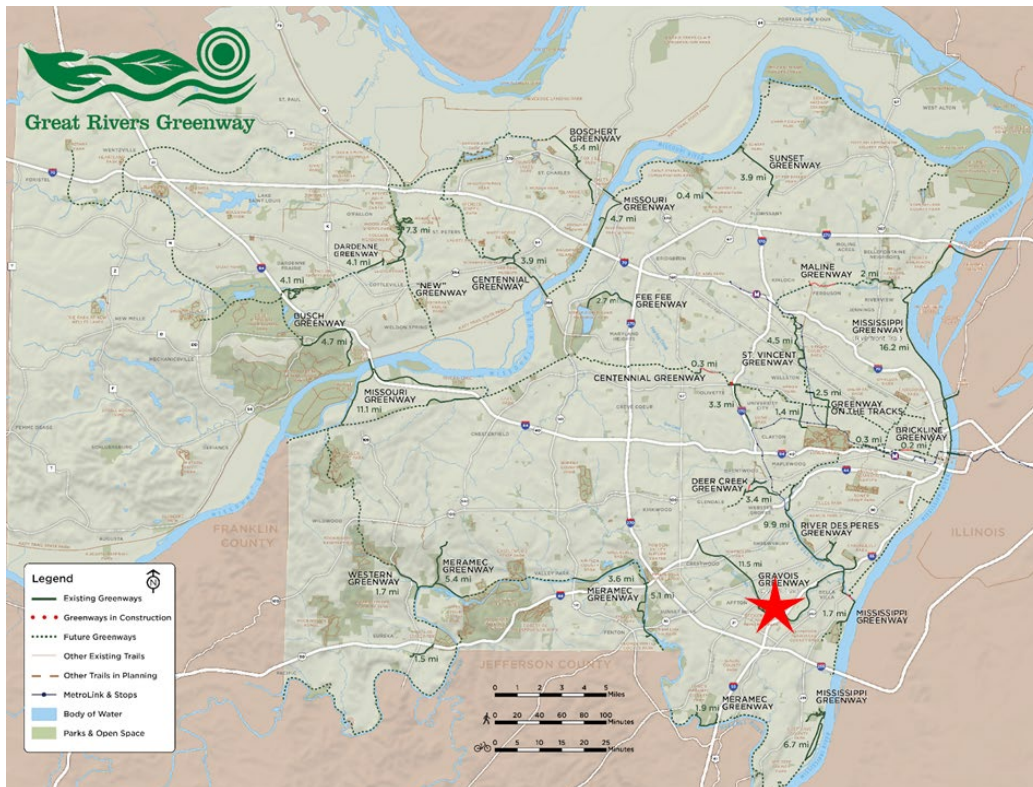
Nay:

Abstain:

Absent:

Not Present:

C. That the Board adopt Resolution 2026.033 ratifying the Chief Executive Officer's approval and use of emergency procurement procedures in an amount of \$46,966.60, and approving a contract amendment not to exceed \$142,666.60 with Pace Construction Company LLC in connection with Gravois Bridges Repair and Replacement and authorizing other actions as necessary to effectuate the same. -Will Rein



WHERE:

SUBPROJECT CODE	GREENWAY	SEGMENT	JURISDICTION(S)
732C	Gravois	Snyder Park to Union Road	St. Louis County, City of Green Park

WHO:

STAFF	CONTRACTOR(S), VENDOR(S), PARTNER(S)	TYPE OF SERVICES/AGREEMENT
Will Rein	Pace Construction Company LLC	Construction Contract Amendment (Change Order)

FIRST CONTRACT WITH THIS ENTITY? (YES OR NO)	PLEASE LIST ANY SUBCONTRACTORS BY NAME, % OF CONTRACT RECEIVED
No	<p>ATK Safety Supply, .69%</p> <p>Freedom Fence, 2.57%</p> <p>Midwest Construction Services, .6%</p> <p>Silver Eagle, 1.79%</p> <p>Brewster Companies, 17.11%</p> <p>D&K Welding, 7.74%</p> <p>Cherokee Hauling, .52%</p> <p>Kendall's Hauling, .52%</p>

PROCUREMENT TYPE: RFQ, RFP, BID,	PROCUREMENT MONTH/YEAR:	IF A CONTRACT RENEWAL, HOW MANY YEARS HAVE	# OF PROCUREMENT RESPONSES:

VENDOR'S LIST, SOLE SOURCE, OTHER		PASSED AND ARE LEFT?	
Emergency Procurement	April 2026	NA	NA

PROCUREMENT RESULTS DETAIL (BID RESULTS, SUMMARY OF INTERVIEWS, ETC)

Due to the nature of current site conditions after sheet piling work was ineffective and lack of available contingency to fund the alternate, the CEO authorized emergency procurement to provide an additional \$46,966.60 to the project in order to remediate an emergency condition that existed.

WHAT:

ACTION TYPE	AMOUNT OF REQUEST	CURRENT BUDGETED FUNDS AVAILABLE	AMENDMENTS AND/OR SOURCES
Ratification of a memo authorizing emergency procurement procedure and a change order.	\$46,966.60 Emergency \$142,666.60 Total Change Order	\$142,666.60	\$95,700 - 10% Board Authorized contingency \$46,966.60 - Additional funding moved from 402C - Cherrick Lot

OUTSIDE RESOURCES, GRANTS OR IN-KIND SERVICES

N/A

WHEN:

BUDGET YEAR	CURRENT PHASE OF PROJECT	NEXT MILESTONE
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2026	Construction	Substantial Completion
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WHY AND/OR HOW:

On Wednesday, April 8, Pace Construction Company began a phase of work on 732C – Gravois Greenway Bridges Repair and Replacement that involved driving sheet piles into Gravois Creek. These sheet piles were going to be the basis for a new toe-wall to hold the concrete floor for the repair to Bridge GRA-014.

The driving of sheet piles failed due to large boulders that were present below the water line of the creek. Staff worked with the construction manager (ABNA), engineer (TWM), and contractor (PACE) on multiple options.

The project team found that the conditions of the streambank changed significantly from when this project was originally designed in 2021 and that loss of streambank material occurred from the dynamic flood conditions that are present in this area of Gravois Creek. Staff determined that the best path forward was to build a base of large rock as the basis for the improvements to this culvert. This alternative design was developed and finalized, and PACE provided a cost to implement of \$55,247.50, including rebar, concrete and approximately 500 cubic yards of rock.

The procurement policy defines “emergency condition” as a situation which creates an immediate threat to the public health, welfare or safety, or creates an immediate need for supplies or services which cannot be met through normal procurement methods and which seriously threatens the preservation or protection of property or the continuation of necessary District functions or services.

The conditions at this project site satisfied this definition. Differing site conditions than anticipated resulted in material erosion from Gravois Creek requiring immediate remediation to provide a suitable rock foundation for apron and wing walls. The instability of the site created an immediate threat to the preservation of property and the continuation of this project, conditions which could not wait for the next board meeting or normal procurement process, and the implementation of the alternative base rock design was essential to address this emergency condition.

Accordingly, the CEO exercised his authority under the procurement policy to conduct procurement on an emergency basis by non-competitive proposal without prior Board action or approval if the procurement is essential to deal with, address or remedy an existing emergency condition. The total amount expended under this emergency authority

was \$46,966.60 after the exhaustion of \$8,271 in remaining contingency funds. As required by the procurement policy, a memorandum explaining the necessity for the emergency expenditure is being submitted to the Board and is attached.

The project budget below shows the funding available, use of contingency funds, and the total funds required to remediate the emergency conditions.

	\$	957,000.0	
Contract Value		0	
Contingency	\$	95,700.00	
Add Traffic Control	\$	(500.00)	Additional Greenway Detour Signage
Unsuitable Soils	\$	(30,788.00)	Unsuitable soil and over excavation
BNSF Flagger & Insurance	\$	(56,141.00)	Project implementation, NTE 35 days of flagging
	\$	8,271.00	Remainder before Emergency Repair
Sheet Pile Alternate	\$	(55,237.60)	Includes rebar, concrete, 500CY rock
	\$	(46,966.60)	Amount Needed in short term
	\$	46,966.60	CEO Emergency Authorization

This project had a standard 10% contingency approved by the Board, totaling \$95,700 in contingency funds. As this project was nearing the end of construction, \$87,429 of the \$95,700 in contingency funds had already been committed, including \$56,141 in costs related to BNSF Railroad permitting and flagging requirements needed to access the GRA-014 location, which were only identified as costs post-award.

PACE indicated that anytime their crew crosses a railroad, they are required to obtain permits and are subject to the rules of that railroad. The project team investigated this claim and found that St. Louis County did not indicate in 2021 that this would be required. Additionally, St. Louis County plat maps appear to indicate that the Missouri Pacific Railroad (Gravois Greenway), take precedence over the BNSF Line. Staff reviewed St. Louis County's lease agreement with Trailnet, and Trailnet's purchase agreement with Missouri Pacific Railroad. None of these agreements explicitly state that the Missouri Pacific

Railroad is not subject to BNSF requirements. It was determined to move forward with PACE and the permits would be reimbursable as part of the project.

If not for this BNSF requirement being required post-award, this project's contingency would have been more than sufficient to cover these costs without additional funding or the use of emergency funding.

Additionally, the expenditure on the alternative rock foundation brings the total amount of change order spend on this contract to \$142,666.60, which is greater than 10% of the original contract value of \$957,000, requiring the Board approve a contract amendment under the procurement policy.

It is therefore requested that the Board ratify the \$46,966.60 expenditure made under the CEO's emergency procurement authority, accept the memorandum explaining the necessity for such emergency expenditure, and approve a contract amendment in an amount not to exceed \$142,666.60.







RELEVANT RESOLUTIONS:

RESOLUTION #	DESCRIPTION
2021.14	Cooperation Agreement with St. Louis County in Connection with Gravois Greenway Pedestrian Bridge Replacements
2021.15	Approval of a Contract not to exceed \$416,297 with Thouvenot Wade & Moerchen, Inc for design services.
2022.85	Approval of a Contract Amendment not to exceed \$74,212 with Thouvenot Wade & Moerchen for additional design services
2024.98	Approval of A Cooperation Agreement with St. Louis County
2024.107	Approval of 2025 GRG 1/10 Capital Budget
2024.120	Approval of a Contract with ABNA, INC. for construction management services
2025.118	Approval of a construction contract not to exceed \$1,052,700 with Pace Construction Company, LLC

A RESOLUTION RATIFYING THE CHIEF EXECUTIVE OFFICER'S EMERGENCY PROCUREMENT EXPENDITURE IN THE AMOUNT OF \$46,966.60 AND APPROVING A CONTRACT AMENDMENT NOT TO EXCEED \$142,666.60 WITH PACE CONSTRUCTION COMPANY LLC IN CONNECTION WITH GRAVOIS BRIDGES REPAIR AND REPLACEMENT AND AUTHORIZING OTHER ACTIONS AS NECESSARY TO EFFECTUATE THE SAME.

WHEREAS, the Metropolitan Park and Recreation District d/b/a The Great Rivers Greenway District (the "District") is a metropolitan park and recreation district authorized under Section 67.1700 to 67.1769 of the Revised Statutes of Missouri, as amended (the "District Act");

WHEREAS, pursuant to the Clean Water, Safe Parks, and Community Trails Initiative ("Proposition C"), the qualified voters of St. Louis County, St. Charles County, and St. Louis City approved the creation of the District;

WHEREAS, the District was formed to undertake the development, operation and maintenance of a public system of interconnecting trails and parks throughout the areas and counties comprising the District (the "District's Mission");

WHEREAS, in furtherance of the District's Mission, and in accordance with the Bylaws of the District, the District adopted "Building the River Ring" as the Regional Plan for the District, and which contains the comprehensive plan of the District, its existing and proposed interconnecting greenway, park and trail projects, and any proposed land acquisitions (the "River Ring Regional Plan");

WHEREAS, the Gravois Greenway is shown as a regional greenway in the River Ring Regional Plan (the "Gravois Greenway");

WHEREAS, the District desires to improve the River Ring in furtherance of the River Ring Regional Plan by repairing and replacing three bridge structures (the "Project");

WHEREAS, pursuant to the approval of Proposition C and Section 67.1712.1 of the District Act, the governing bodies of St. Louis County, St. Charles County, and St. Louis City imposed a one-tenth of one cent sales tax for the purpose of funding the creation, operation and maintenance of the District;

WHEREAS, the 2026 GRG 1/10 Capital Budget was approved by the District pursuant to Resolution 2025.136;

WHEREAS, the 2026 GRG 1/10 Capital Budget included line item 732C for the Project;

WHEREAS, pursuant to Resolution 2025.118, the District authorized the Chief Executive Officer to negotiate and enter into a contract with Pace Construction Company LLC ("Pace") for the repair and replacement of three bridges in furtherance of the Project, and the District subsequently entered into a contract with Pace;

WHEREAS, pursuant to the District's Procurement Policy, the District utilized emergency procurement procedures to respond to unforeseen site conditions resulting in material erosion and site instability concerns when repairing Bridge GRA-014 as part of the Project and has submitted a memorandum explaining the necessity of such expenditure;

WHEREAS, the District desires to enter into a contract amendment with Pace in order to amend the period of service and compensation under the existing contract;

WHEREAS, the District desires to (i) ratify the Chief Executive Officer's use of emergency procurement procedures; (ii) accept the memorandum explaining the necessity of the emergency expenditure; (iii) authorize the Chief Executive Officer to negotiate and enter into a contract amendment with Pace ; and (iv) take any actions necessary or appropriate to effectuate the same; and

WHEREAS, at a meeting of the Board of Directors of the District (the "Board"), convened at 11:30 am, on May 12, 2026, at the District Offices at 3745 Foundry Way, St. Louis, Missouri, at which was present a quorum of the Board, the Board took the action further described herein.

NOW, THEREFORE, BE IT RESOLVED BY THE BOARD OF DIRECTORS OF THE METROPOLITAN PARK AND RECREATION DISTRICT D/B/A THE GREAT RIVERS GREENWAY DISTRICT AS FOLLOWS:

1. The Board hereby ratifies the Chief Executive Officer's emergency procurement expenditure in the amount of \$46,966.60 and accepts the memorandum explaining the necessity of such expenditure.
2. The Board hereby authorizes the Chief Executive Officer to negotiate and enter into a contract amendment with Pace Construction Company LLC in an amount not to exceed \$142,666.60.
3. The Board authorizes the Chief Executive Officer or his designees to take such further action, and execute such other documents, certificates and instruments as may be necessary or desirable to carry out and comply with the intent of this Resolution.

4. All actions heretofore taken by the officers, agents, and employees of the District related to the transactions contemplated by this Resolution are hereby ratified and confirmed.
5. The portions of this Resolution shall be severable. In the event that any portion of this Resolution is found by a court of competent jurisdiction to be invalid, the remaining portions of this Resolution are valid, unless the court finds the valid portions of this Resolution are so essential and inseparably connected with and dependent upon the void portion that it cannot be presumed that the Board would have enacted the valid portions without the invalid ones, or unless the court finds that the valid portions standing alone are incomplete and are incapable of being executed in accordance with the legislative intent.
6. This Resolution shall be in full force and effect immediately from and after its adoption as provided by law.

**ADOPTED this 12th day of May, 2026.
METROPOLITAN PARK AND RECREATION DISTRICT
D/B/A THE GREAT RIVERS GREENWAY DISTRICT**

Bernard DuBray, President

ATTEST:

Carol Kelin, Secretary

Vote:

Aye:

Nay:

Abstain:

Absent:

Not Present:

File Attachments

[732C Gravois Bridges Emergency Procurement Sheet Pile Alternate V2.pdf \(178 KB\)](#)

10. APPROVAL OF CONTRACTS - GRG 3/16TH REVENUE STREAM

A. That the Board adopt Resolution 2026.034 approving a contract amendment not to exceed \$1,590,978, subject to future appropriations, with EFK Moen, LLC in connection with Brickline Greenway and authorizing other actions as necessary to effectuate the same. - Lonny Boring

FIRST CONTRACT WITH THIS ENTITY? (YES OR NO)	PLEASE LIST ANY SUBCONTRACTORS BY NAME, % OF CONTRACT RECEIVED
No	53.0% EFK Moen, LLC 39.7% The Lamar Johnson Collaborative Inc. 2.1% Civil Design, Inc. 1.0% Kivindyo Engineering Services, LLC 3.2% Introba 1.0% Reed-Burkett Lighting Design

PROCUREMENT TYPE: RFQ, RFP, BID, VENDOR'S LIST, SOLE SOURCE, OTHER	PROCUREMENT MONTH/YEAR:	IF A CONTRACT RENEWAL, HOW MANY YEARS HAVE PASSED AND ARE LEFT?	# OF PROCUREMENT RESPONSES:
Vendor's List Invitation to Interview	May-June 2021	N/A	3

PROCUREMENT RESULTS DETAIL (BID RESULTS, SUMMARY OF INTERVIEWS, ETC)
<p>Per GRG's procurement policy, an invitation to interview was sent to three (3) firms for professional design and engineering services for the project. The three firms selected for interviews were on both the GRG prequalification (vendor) list and the MoDOT on-call list for engineering services. The firms included: EFK Moen, LLC (WBE), Engineering Design Source, Inc. (MBE) and Civil Design, Inc. (WBE). A selection committee composed of staff from both GRG and MoDOT conducted online interviews on May 13, 2021. The EFK Moen, LLC team was the unanimous recommendation from the selection committee.</p>

WHAT:

ACTION TYPE	AMOUNT OF REQUEST	CURRENT BUDGETED FUNDS AVAILABLE	AMENDMENTS AND/OR SOURCES
Contract Amendment	\$1,590,978	\$4,256,599	N/A

OUTSIDE RESOURCES, GRANTS OR IN-KIND SERVICES
N/A

WHEN:

BUDGET YEAR	CURRENT PHASE OF PROJECT	NEXT MILESTONE
2026 & 2027	Final Design	Project Bidding & Construction

WHY AND/OR HOW:

This Board Resolution will enable GRG to execute a contract amendment with a design team lead by EFK Moen, LLC for final design for the Brickline Greenway: Midtown I-64 Project. The project was awarded over \$9.9 million from the U. S. Department of Transportation (USDOT) Reconnecting Communities Pilot (RCP) Discretionary Grant in March 2024. The project was expanded through the award of a \$1,725,000 Transportation Alternative Program (TAP) grant to include the east side of Spring Ave between Laclede Ave and Forest Park Ave.

The Brickline Greenway Framework Plan includes a concept for a pedestrian and bicycle crossing of I-64 within the Midtown neighborhood of St. Louis. The project lies at the central crossroads of the Brickline Greenway near the City Foundry STL and Armory District developments, Saint Louis University, Saint Louis University Medical Campus and the Grand MetroLink station (308K), as shown on the image below. In 2021, the Great Rivers Greenway Foundation received a private donation of \$420,000 for this

project. The donation was used to fund the initial planning and alignment study for the project. Pursuant to Resolution 2021.52, GRG has worked with a consultant team led by EFK Moen, LLC, to study the feasibility and conceptual engineering of a bicycle and pedestrian crossing of the I-64 corridor within the project area. As the proposed crossing of I-64 involves the Missouri Department of Transportation (MoDOT) and its interstate Right-of-Way, extensive coordination with MoDOT was completed in the feasibility study. The effort produced a feasible and preferred greenway crossing of I-64 at Spring Ave.

Pursuant to Resolution 2023.73, GRG submitted and was awarded over \$9.9 million in USDOT RCP Discretionary Grant Program funding in support of construction for the project. GRG staff began negotiating the grant agreement under the guidance of staff from the Missouri Division of USDOT Federal Highway Administration (FHWA). Grant agreement progress was temporarily paused; however, this temporary pause has ended but the grant agreement is not yet executed. Missouri Division of FHWA staff indicate that agreement review is progressing at this time.

Following notification of the RCP award in March 2024, GRG staff began negotiating a design and engineering services scope and fee with a team lead by EFK Moen, LLC. The selected team of subconsultants includes: The Lamar Johnson Collaborative Inc., Civil Design, Inc., Kivindyo Engineering Services, LLC, Introba, and Reed-Burkett Lighting Design. The intermediate design of the project is concluding, and final design of the project is a next step. EFK Moen, LLC has presented a scope and fee not to exceed \$1,590,978 for this phase of design services. Should the federal funding be withdrawn, this design effort may be terminated by GRG as with all GRG professional service contracts.

This represents the final phase of design and engineering services for the project. Additional contract amendments for construction administration services are expected to occur between 2027-2028. The goal is to construct the project concurrently with MoDOT's reconstruction and rehabilitation of I-64 currently planned for 2027-2028.

The 2026 budget for the (308K) project includes \$4,256,599. Future GRG 3/16 Capital Budgets will include the funds for the remaining efforts subject to Board approval. Therefore, GRG desires to authorize the contract with EFK Moen, LLC and utilize funding from both fiscal years 2026 and 2027.



RELEVANT RESOLUTIONS:

RESOLUTION #	DESCRIPTION
2025.62	Approval of a contract amendment with EFK Moen, LLC for intermediate design.
2025.13	Approval of application to the Transportation Alternatives Program grant
2024.57	Approval of a contract amendment with EFK Moen, LLC for preliminary and schematic design.
2023.73	Approval of application to the Reconnecting Communities and Neighborhoods federal discretionary grant
2023.57	Approval of contract amendment with EFK Moen, LLC for federal grant application support

2021.52

Approval of a contract with EFK Moen, LLC for a Brickline Greenway: Midtown I-64 Crossing feasibility study

A RESOLUTION APPROVING A CONTRACT AMENDMENT NOT TO EXCEED \$1,590,978, SUBJECT TO FUTURE APPROPRIATION, WITH EFK MOEN, LLC IN CONNECTION WITH BRICKLINE GREENWAY AND AUTHORIZING OTHER ACTIONS AS NECESSARY TO EFFECTUATE THE SAME.

WHEREAS, the Metropolitan Park and Recreation District d/b/a The Great Rivers Greenway District (the “District”) is a metropolitan park and recreation district authorized under Section 67.1700 to 67.1769 of the Revised Statutes of Missouri, as amended (the “District Act”);

WHEREAS, pursuant to the Clean Water, Safe Parks, and Community Trails Initiative (“Proposition C”), the qualified voters of St. Louis County, St. Charles County, and St. Louis City approved the creation of the District;

WHEREAS, the District was formed to undertake the development, operation and maintenance of a public system of interconnecting trails and parks throughout the areas and counties comprising the District (the “District’s Mission”);

WHEREAS, in furtherance of the District’s Mission, and in accordance with the Bylaws of the District, the District adopted “Building the River Ring” as the Regional Plan for the District, and which contains the comprehensive plan of the District, its existing and proposed interconnecting greenway, park and trail projects, and any proposed land acquisitions (the “River Ring Regional Plan”);

WHEREAS, the Brickline Greenway is shown as a regional greenway in the River Ring Regional Plan (the “Brickline Greenway”);

WHEREAS, the District desires to improve the River Ring in furtherance of the River Ring Regional Plan by extending the Brickline Greenway along Spring Avenue (the “Project”);

WHEREAS, pursuant to the approval of the Safe and Accessible Arch and Public Parks Initiative (“Proposition P”) and Section 67.1712.2 of the District Act, the governing bodies of St. Louis City and St. Louis County imposed a three-sixteenths of one cent sales tax for the purpose of funding the operation and maintenance of the portion of the District located within St. Louis City and St. Louis County;

WHEREAS, the 2026 GRG 3/16 Capital Budget was approved by the District pursuant to Resolution 2025.136;

WHEREAS, the 2026 GRG 3/16 Capital Budget included line item (308K) for the Project;

WHEREAS, the 2027 GRG 3/16 Capital Budget will include a line item for the Project, subject to the approval of the Board of Directors of the District;

WHEREAS, pursuant to Resolution 2021.52, the District authorized the Chief Executive Officer to negotiate and enter into a contract with EFK Moen, LLC for engineering and design services in furtherance of the Project, and the District subsequently entered into a contract with EFK Moen, LLC;

WHEREAS, the District desires to enter into a contract amendment with EFK Moen, LLC in order to amend the period of service and compensation under the existing contract;

WHEREAS, the District desires to (i) authorize the Chief Executive Officer to negotiate and enter into a contract amendment with EFK Moen, LLC; and (ii) take any actions necessary or appropriate to effectuate the same; and

WHEREAS, at a meeting of the Board of Directors of the District (the “Board”), convened at 11:30 am, on May 12, 2026, at the District Offices at 3745 Foundry Way, St. Louis, Missouri, at which was present a quorum of the Board, the Board took the action further described herein.

NOW, THEREFORE, BE IT RESOLVED BY THE BOARD OF DIRECTORS OF THE METROPOLITAN PARK AND RECREATION DISTRICT D/B/A THE GREAT RIVERS GREENWAY DISTRICT AS FOLLOWS:

1. The Board authorizes the Chief Executive Officer to negotiate and enter into a contract amendment with EFK Moen, LLC in an amount not to exceed \$1,590,978.
2. The Board authorizes the Chief Executive Officer or his designees to take such further action, and execute such other documents, certificates and instruments as may be necessary or desirable to carry out and comply with the intent of this Resolution.
3. All actions heretofore taken by the officers, agents, and employees of the District related to the transactions contemplated by this Resolution are hereby ratified and confirmed.
4. The portions of this Resolution shall be severable. In the event that any portion of this Resolution is found by a court of competent jurisdiction to be invalid, the remaining portions of this Resolution are valid, unless the court finds the valid

portions of this Resolution are so essential and inseparably connected with and dependent upon the void portion that it cannot be presumed that the Board would have enacted the valid portions without the invalid ones, or unless the court finds that the valid portions standing alone are incomplete and are incapable of being executed in accordance with the legislative intent.

5. This Resolution shall be in full force and effect immediately from and after its adoption as provided by law.

**ADOPTED this 12th day of May, 2026.
METROPOLITAN PARK AND RECREATION DISTRICT
D/B/A THE GREAT RIVERS GREENWAY DISTRICT**

Bernie DuBray, President

ATTEST:

Carol Klein, Secretary

Vote:

Aye:

Nay:

Abstain:

Absent:

Not Present:

11. APPROVAL OF CONTRACTS - CAR 3/16TH REVENUE STREAM

A. None.

12. UNFINISHED BUSINESS

Subject

A. None.

13. CLOSED SESSION

A. ENTER INTO CLOSED SESSION

The Board of the Metropolitan Park and Recreation District, d/b/a Great Rivers Greenway, may go into closed session at this meeting if such action is approved by a majority vote of the Board members who constitute a quorum, to discuss legal, confidential or privileged matters under RSMo. §610.021(1); leasing, purchase or sale of real estate under §610.021(2); personnel actions under §610.021(3); specifications for competitive bidding under §610.021(11); sealed bids under §610.021(12); personnel records under §610.021(13); or records under §610.021(14) which are otherwise protected from disclosure by law; or confidential or privileged communications with the District's auditor, including auditor work products under §610.021(17).

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14. ADJOURNMENT

A. ADJOURN

TO ADJOURN THE MEETING