

**METROPOLITAN PARK AND RECREATION DISTRICT  
D/B/A THE GREAT RIVERS GREENWAY DISTRICT  
FINANCIAL STATEMENTS,  
REQUIRED SUPPLEMENTARY INFORMATION,  
ADDITIONAL SUPPLEMENTARY INFORMATION,  
AND INDEPENDENT AUDITORS' REPORT  
FOR THE YEAR ENDED DECEMBER 31, 2015**

Metropolitan Park and Recreation District  
d/b/a The Great Rivers Greenway District

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## Independent Auditors' Report

Board of Directors  
Metropolitan Park and Recreation District  
d/b/a The Great Rivers Greenway District  
St. Louis, Missouri

### Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities and each major fund of the Metropolitan Park and Recreation District d/b/a The Great Rivers Greenway District (the "District"), as of and for the year ended December 31, 2015, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### Auditors' Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and each major fund of the Metropolitan Park and Recreation District d/b/a The Great Rivers Greenway District, as of December 31, 2015, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

### **Other Matters**

#### *Required Supplementary Information*

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and budgetary comparison information on pages 4-9 and 30-31 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### *Additional Supplementary Information*

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Metropolitan Park and Recreation District d/b/a The Great Rivers Greenway District's basic financial statements. The Schedule of Expenditures – General Fund on pages 32-33 is presented for the purposes of additional analysis and is not a required part of the basic financial statements.

The Schedule of Expenditures – General Fund is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the Schedule of Expenditures – General Fund is fairly stated in all material respects in relation to the basic financial statements taken as a whole.



**Other Reporting Required by *Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated June 14, 2016 on our consideration of Metropolitan Park and Recreation District d/b/a The Great Rivers Greenway District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Governmental Auditing Standards* in considering the District's internal control over financial reporting and compliance.

*Schmussall Treloar & Co., PC*

St. Louis, Missouri

June 14, 2016

Metropolitan Park and Recreation District  
d/b/a The Great Rivers Greenway District  
MANAGEMENT DISCUSSION AND ANALYSIS  
For The Year Ended December 31, 2015

The management discussion and analysis of Metropolitan Park and Recreation District d/b/a The Great Rivers Greenway District's (the "District") financial performance provides an overall review of the District's financial activities for the year ended December 31, 2015 (FY15). The intent of this discussion and analysis is to look at the District's financial performance as a whole; readers should review the financial statements to enhance their understanding of the District's financial performance.

### **Financial Summary**

Notable facts for 2015 are as follows:

- The District's net position of \$79.1 million increased by \$23.2 million or 41.6%.
- The net investment in capital assets, increased to \$29.3 million, an increase of \$16.4 million or 128%. The increase is an approximate net result of an increase in District wide capital assets of \$11.7 million and a decrease in long term debt of \$4.7 million.
- As of the close of the current fiscal year, the District's governmental funds reported ending fund balances of \$45.1 million, an increase of \$4.9 million in comparison with the prior year. The increase reflects an accumulation of funds for construction projects that are anticipated to being in FY16 and the District's accumulation of its share of estimated operations and maintenance expenses for the CityArchRiver 2015 Projects when completed. The unassigned fund balance is \$10.2 million and is available for spending at the District's discretion.

Financial statement reports included are:

1. Statement of Net Position
2. Statement of Activities
3. Balance Sheet – Governmental Funds
4. Reconciliation of the Governmental Funds Balance Sheet to the Statement of Net Position
5. Statement of Revenues, Expenditures, and Changes in Fund Balances – Governmental Funds
6. Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances - Governmental Funds to the Statement of Activities

### **Overview of the Financial Statements**

This annual report consists of a series of financial statements and notes to those financial statements. The statements are prepared and organized in accordance with industry standards (GASB) so the reader can understand the financial information of the District as a whole. The statements then proceed to provide an increasingly detailed look at the District's specific financial condition.

Metropolitan Park and Recreation District  
d/b/a The Great Rivers Greenway District  
MANAGEMENT DISCUSSION AND ANALYSIS  
For The Year Ended December 31, 2015  
*(Continued)*

**Government-Wide Financial Statements**

The government-wide Statement of Net Position and Statement of Activities provide information about the activities of the whole District, presenting both an aggregated view of the District's finances and a longer-term view of those assets. Those two statements report the District's net position and the changes in net position. This change in net position is important because it tells the reader whether, for the District as a whole, the financial position of the District has improved or diminished. However, in evaluating the overall position of the District, non-financial information such as the condition of the District's capital assets also needs to be evaluated.

**Fund Financial Statements**

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The District, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance related legal requirements. The District has one category of funds, the governmental funds.

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of a government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

Information in the governmental funds is presented by fund in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures and changes in fund balances. The District's general fund and debt service fund are considered to be major funds.

The District adopts an annual budget for all funds. A budgetary comparison statement has been provided to demonstrate performance compared with this budget.

Following the financial statements are Notes to the Financial Statements which provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

Metropolitan Park and Recreation District  
d/b/a The Great Rivers Greenway District  
MANAGEMENT DISCUSSION AND ANALYSIS  
For The Year Ended December 31, 2015  
*(Continued)*

In addition to the financial statements and accompanying notes, this report also presents certain required supplementary information. Included is a comparison of the actual results of operations of the District's general fund to the budget adopted by the District's Board of Directors.

The Statement of Net Position presents the District as a whole. Table 1 provides a summary of the District's net position for 2015 compared to 2014.

**Table 1**  
**Condensed Statement of Net Position**  
**December 31,**

	2015	2014
Current and other assets	\$ 55,350,190	\$ 46,004,925
Capital assets	<u>129,186,030</u>	<u>117,444,301</u>
Total Assets	<u>\$184,536,220</u>	<u>\$163,449,226</u>
Current and other liabilities	\$ 10,213,923	\$ 7,532,051
Noncurrent liabilities	<u>95,187,691</u>	<u>100,012,763</u>
Total Liabilities	<u>105,401,614</u>	<u>107,544,814</u>
Net Position		
Net investment in capital assets	29,278,339	12,846,538
Restricted	33,105,183	32,855,123
Board Designated	1,634,547	-
Unrestricted	<u>15,116,537</u>	<u>10,202,751</u>
Total Net Position	<u>79,134,606</u>	<u>55,904,412</u>
Total Liabilities and Net Position	<u>\$184,536,220</u>	<u>\$163,449,226</u>

The increase in total net position is primarily the result of capital outlay expenditures capitalized in the Statement of Net Position in excess of depreciation expense.

Current assets increased \$9.3 million from last year due to an accumulation of funds for construction projects anticipated to begin in FY16 and the District's accumulation of its share of estimated operations and maintenance expenses for the CityArchRiver 2015 Projects when completed.

Capital and other assets increased primarily as a result of net capital outlay for District projects of \$11.7 million, net of depreciation.

Overall, total assets increased \$21.1 million.

Overall, total liabilities decreased \$2.1 million by netting together the increase in accounts payable for large construction projects and the current year bond repayments.

Metropolitan Park and Recreation District  
d/b/a The Great Rivers Greenway District  
MANAGEMENT DISCUSSION AND ANALYSIS  
For The Year Ended December 31, 2015  
(Continued)

Table 2 shows the changes in net position for the year ended December 31, 2015 as compared to the year ended December 31, 2014.

**Table 2**  
**Changes in Net Position**  
**Year Ended December 31,**

	2015	2014	Percentage Change
<b>Revenues</b>			
Program revenues			
Charges for services	\$ 800,528	\$ 464,281	72.4%
Capital grants and contributions	7,934,125	10,235,613	( 22.5%)
General revenues			
Sales taxes	32,133,460	31,233,821	( 2.9%)
Investment return	<u>34,312</u>	<u>20,129</u>	70.5%
<b>Total Revenues</b>	<u>40,902,425</u>	<u>41,953,844</u>	( 2.5%)
<b>Expenses</b>			
Project planning and development			
Operations			
Salary and fringe benefits	1,707,939	436,061	291.7%
Contractual and professional services	1,563,199	591,457	164.3%
Office and support	439,458	268,720	63.5%
Space and occupancy	221,912	202,536	9.6%
Depreciation	5,822,535	4,512,205	29.0%
Project expenses in process	1,085,434	3,296,533	( 67.1%)
Contributions – Other Governmental Agencies	3,222,834	58,215,040	( 94.5%)
Interest and fiscal charges	<u>3,608,920</u>	<u>3,894,894</u>	( 7.3%)
<b>Total Expenses</b>	<u>17,672,231</u>	<u>71,417,446</u>	( 75.3%)
<b>Increase (Decrease) in Net Position</b>	<u>\$ 23,230,194</u>	( <u>\$ 29,463,602</u> )	178.80%

The large increase in net position is mainly due to the amount of CityArchRiver 2015 Project expenses spent with bond proceeds in the prior year compared to this year.

The current year District projects include: Busch Greenway, Centennial Greenway, Chouteau Greenway, Dardenne Greenway, Gravois Creek Greenway, Maline Greenway, Meramec Greenway, Mississippi Greenway, Missouri River Greenway, River Des Peres Greenway, Shady Creek Greenway, St. Vincent Greenway, Sunset Greenway, and Western Greenway, as well as collaborative planning projects. Project expenses include various grants to agencies that oversee the development projects as well as significant professional fees in the areas of acquisition costs, legal fees, architectural and design consultation, consulting fees, etc.

Metropolitan Park and Recreation District  
d/b/a The Great Rivers Greenway District  
MANAGEMENT DISCUSSION AND ANALYSIS  
For The Year Ended December 31, 2014  
(Continued)

Contractual and professional services include legal fees, public relations, graphic design and various consulting fees which increased in 2015 due to an increase in public relations and planning for the CityArchRiver 2015 Project.

District staff has increased from nine at January 1, 2014 to twenty-one at December 31, 2015, therefore Salaries and Fringe Benefits have increased at a similar rate. Salaries comprise 80.5% of Salary and Fringe Benefits.

A few capital construction projects were started in FY15. The Contributions – Other Governmental Agencies is related to the CityArchRiver 2015 Project for the District’s share of the Project’s construction costs.

**Budgetary Highlights**

The District adopts an annual budget to include cost of administration, capital outlay, and promotion and sustaining programs. Budgeted sales tax revenues were \$30.1 million and actual sales tax revenues were \$32.1 million due to an unexpected upturn in the receipts compared to previous years. Contributions and grants of over \$6 million were received during the year. This revenue was budgeted as a reduction to the capital outlay expenses to reflect the District’s financial responsibility on such projects.

Actual project and programming expenditures of \$18.6 million were budgeted to include new funds and previously encumbered funds from previous years. Contributions – Other Governmental Agencies were budgeted amounts transferred for the CityArchRiver 2015 Project through the Comprehensive Capital Improvement Program Agreement.

**Capital Assets**

**Table 3  
Capital Assets  
December 31,**

	2015	2014
Land	\$ 25,996,055	\$25,995,555
Construction in process	46,490,149	29,515,848
Site and leasehold improvements (net of a/d)	56,533,536	61,768,248
Equipment and furniture (net of a/d)	166,290	164,650
	<u>\$129,186,030</u>	<u>\$117,444,301</u>

As of December 31, 2015, the District’s capital assets amounted to \$129 million, net of accumulated depreciation. Before depreciation, there was an increase during the year of \$17.6 million. The increase results primarily from construction in process and land improvements related to the District’s projects.

Additional information on the District’s capital assets can be found in Note C in the Notes to Financial Statements.

Metropolitan Park and Recreation District  
d/b/a The Great Rivers Greenway District  
MANAGEMENT DISCUSSION AND ANALYSIS  
For The Year Ended December 31, 2015  
*(Continued)*

**Requests for Additional Financial Information**

This financial report will provide a general overview for everyone with a concerned interest in the District's finances. Please address questions concerning any of the information provided in this report or requests for additional information to the Deputy of Administration, Great Rivers Greenway District, 6174A Delmar Boulevard, Saint Louis, Missouri 63112.

**FINANCIAL STATEMENTS**



Metropolitan Park and Recreation District  
d/b/a The Great Rivers Greenway District  
STATEMENT OF NET POSITION  
December 31, 2015

	Governmental Activities
<b>ASSETS</b>	
Cash and temporary investments	\$ 12,225,754
Receivables	
Sales taxes	5,085,620
Interest	8,664
Grants	4,899,419
Prepaid expenses	37,485
Restricted cash and temporary investments	33,093,248
Capital assets, net of accumulated depreciation	
Land	25,996,055
Construction in progress	46,490,149
Site and leasehold improvements	56,533,536
Equipment and furniture	166,290
Total Assets	184,536,220
<b>LIABILITIES</b>	
Accounts payable	5,307,166
Accrued expenses	101,789
Accrued interest	84,968
Long term debt:	
Due within one year	4,720,000
Due in more than one year	95,187,691
Total Liabilities	105,401,614
<b>NET POSITION</b>	
Net investment in capital assets	29,278,339
Restricted for:	
Debt service	17,243,896
CityArchRiver 2015 Project Program	15,760,618
Board Designated	100,669
Unrestricted	1,634,547
Total Net Position	\$ 79,134,606

Metropolitan Park and Recreation District  
d/b/a The Great Rivers Greenway District  
STATEMENT OF ACTIVITIES  
For the Year Ended December 31, 2015

<u>Functions/Program</u>	<u>Expenses</u>	<u>Program Revenues</u>			<u>Net (Expense) Revenue and Changes in Net Position</u>
		<u>Charges for Service</u>	<u>Operating Grants and Contributions</u>	<u>Capital Grants and Contributions</u>	<u>Total Governmental Activities</u>
Governmental Activities:					
Project planning and development - operations, project expenses, and depreciation	\$ 10,840,477	\$ 800,528	\$ -	\$ 7,934,125	(\$ 2,105,824)
Contributions - Other Governmental Agencies	3,222,834	-	-	-	( 3,222,834)
Interest and fiscal charges	<u>3,608,920</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>( 3,608,920)</u>
 Total Governmental Activities	 <u>\$ 17,672,231</u>	 <u>\$ 800,528</u>	 <u>\$ -</u>	 <u>\$ 7,934,125</u>	 <u>( 8,937,578)</u>
General Revenues:					
Sales taxes					32,133,460
Investment return					<u>34,312</u>
 Total General Revenues					 <u>32,167,772</u>
 Changes in Net Position					 23,230,194
 Net Position - Beginning					 <u>55,904,412</u>
 Net Position - Ending					 <u>\$ 79,134,606</u>

See accompanying notes to financial statements

Metropolitan Park and Recreation District  
d/b/a The Great Rivers Greenway District  
BALANCE SHEET - GOVERNMENTAL FUNDS  
December 31, 2015

	ASSETS		
	General Fund	Debt Service Fund	Total Governmental Funds
<b>ASSETS</b>			
Cash and temporary investments	\$ 12,225,754	\$ -	\$ 12,225,754
Receivables			
Sales taxes	5,085,620	-	5,085,620
Interest	3,532	1,025	4,557
Grants and other	547	-	547
Prepaid expenditures	37,485	-	37,485
Restricted cash and temporary investments	3,384,675	29,708,573	33,093,248
Total Assets	\$ 20,737,613	\$ 29,709,598	\$ 50,447,211

LIABILITIES AND FUND BALANCES

<b>LIABILITIES</b>			
Accounts payable	\$ 5,302,375	\$ 4,791	\$ 5,307,166
Accrued expenses	36,434	-	36,434
Total Liabilities	5,338,809	4,791	5,343,600
<b>FUND BALANCES</b>			
Nonspendable			
Prepaid expenditures	37,485	-	37,485
Restricted			
Debt service	-	17,328,864	17,328,864
CityArchRiver 2015 Project	3,384,675	12,375,943	15,760,618
Program	100,669	-	100,669
Assigned	1,634,547	-	1,634,547
Unassigned	10,241,428	-	10,241,428
Total Fund Balances	15,398,804	29,704,807	45,103,611
Total Liabilities and Fund Balances	\$ 20,737,613	\$ 29,709,598	\$ 50,447,211

See accompanying notes to financial statements

Metropolitan Park and Recreation District  
d/b/a The Great Rivers Greenway District  
RECONCILIATION OF THE GOVERNMENTAL FUNDS  
BALANCE SHEET TO THE STATEMENT OF NET POSITION  
For the Year Ended December 31, 2015

**Total Fund Balances - Governmental Funds** \$ 45,103,611

Amounts reported for governmental activities in the Statement of Net Position are different because:

Some grants receivables will be collected this year, but they are not available soon enough to pay for the current period expenditures, therefore are deferred in the fund statements. 4,898,872

Some interest receivable will be collected this year, but it is not available soon enough to pay for the current period's expenditures, therefore is deferred in the fund statements. 4,107

Capital assets used in governmental activities are not financial resources and therefore are not reported as assets in governmental funds. The cost of the assets is \$158,097,318 and the accumulated depreciation is \$28,911,288. 129,186,030

Compensated absences are not due and payable in the current period, therefore are not reported as a liability in the governmental funds. ( 65,355)

Bonds payable are not due and payable in the current period and therefore are not reported as liabilities in the governmental funds. ( 98,065,000)

Interest accrued on bonds has not been reported in the governmental funds but is reported in the Statement of Net Position. ( 84,968)

Premiums related to bond issuance are recorded as other financing sources in the governmental funds but are recorded as liabilities and amortized over the life of the bonds in the Statement of Net Position. ( 1,842,691)

**Total Net Position - Governmental Activities** \$ 79,134,606

See accompanying notes to financial statements

Metropolitan Park and Recreation District  
d/b/a The Great Rivers Greenway District  
STATEMENT OF REVENUES, EXPENDITURES, AND  
CHANGES IN FUND BALANCES - GOVERNMENTAL FUNDS  
For the Year Ended December 31, 2015

	General Fund	Debt Service Fund	Total Governmental Funds
	<u>                    </u>	<u>                    </u>	<u>                    </u>
REVENUES			
Sales taxes	\$ 32,133,460	\$ -	\$ 32,133,460
Investment return	12,225	22,087	34,312
Capital grants and contributions	6,033,477	-	6,033,477
Charges for services	<u>800,528</u>	<u>-</u>	<u>800,528</u>
 Total Revenues	 <u>38,979,690</u>	 <u>22,087</u>	 <u>39,001,777</u>
EXPENDITURES			
Current			
Salaries and fringe benefits	1,680,228	-	1,680,228
Contractual and professional services	1,558,408	4,791	1,563,199
Office and support	438,709	749	439,458
Space and occupancy	221,912	-	221,912
Capital Outlay			
Project expenses - non-capitalized	1,085,434	-	1,085,434
Project expenses - capitalized	17,564,264	-	17,564,264
Contributions - Other Governmental Agency	3,222,834	-	3,222,834
Debt Service			
Principal retirements	-	4,585,000	4,585,000
Interest and fiscal charges	<u>-</u>	<u>3,717,051</u>	<u>3,717,051</u>
 Total Expenditures	 <u>25,771,789</u>	 <u>8,307,591</u>	 <u>34,079,380</u>
 Excess of Revenues Over (Under) Expenditures	 13,207,901	 ( 8,285,504)	 4,922,397
OTHER FINANCING (USES) SOURCES			
Transfers (out) in	<u>( 8,221,603)</u>	<u>8,221,603</u>	<u>-</u>
 Net Change in Fund Balance	 4,986,298	 ( 63,901)	 4,922,397
FUND BALANCE, Beginning of year	<u>10,412,506</u>	<u>29,768,708</u>	<u>40,181,214</u>
FUND BALANCE, End of year	<u>\$ 15,398,804</u>	<u>\$ 29,704,807</u>	<u>\$ 45,103,611</u>

See accompanying notes to financial statements

Metropolitan Park and Recreation District  
d/b/a The Great Rivers Greenway District  
RECONCILIATION OF THE STATEMENT OF REVENUES,  
EXPENDITURES, AND CHANGES IN FUND BALANCES -  
GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES  
For the Year Ended December 31, 2015

**Net Change in Fund Balances - Total Governmental Funds** **\$ 4,922,397**

Amounts reported for governmental activities in the Statement of Activities are different because:

Some contribution and grant revenue will not be collected for several months after the District's fiscal year ends, thereafter it is not considered as available resources in the governmental funds when earned, but rather when received. The revenue is recorded in the Statement of Activities when earned. 1,900,648

Capital outlays to purchase or build capital assets are reported in governmental funds as expenditures. However, for governmental activities those costs are shown in the Statement of Net Position and allocated over their estimated useful lives as annual depreciation expense in the Statement of Activities. This is the difference between depreciation expense of \$5,822,535, and expenditures for capital outlay of \$17,564,264 for 2015. 11,741,729

In the Statement of Activities compensated absences are measured by the amounts earned during the year. In governmental funds, however, these expenditures are measured by the amount of financial resources used (essentially the amounts actually paid). ( 27,711)

Interest on long-term debt in the Statement of Activities differs from the amount reported in the governmental funds because interest is recorded as an expenditure in the funds when it is due, and thus requires the use of current financial resources. In the statement of activities, however, interest expense is recognized as the interest accrues, regardless of when it is due. 3,059

The governmental funds report debt (e.g. bond) proceeds as an other financing source, while repayment of debt principal is reported as an expenditure. Also, governmental funds report the effect of premiums when debt is first issued, whereas this amount is deferred and amortized in the Statement of Activities. The net effect of these differences in treatment of debt and related items is as follows:

Repayment of bonds	4,585,000	
Amortization of bond premium	<u>105,072</u>	
		<u>4,690,072</u>

**Change in Net Position of Governmental Activities** **\$ 23,230,194**

See accompanying notes to financial statements

Metropolitan Park and Recreation District  
d/b/a The Great Rivers Greenway District  
NOTES TO FINANCIAL STATEMENTS  
December 31, 2015

**A. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

**Organization**

Metropolitan Park and Recreation District d/b/a The Great Rivers Greenway District (the "District") was established in November 2000 by the successful passage of the Clean Water, Safe Parks, and Community Trails Initiative in St. Louis City, St. Louis County, and St. Charles County, Missouri. The District is a corporate and political subdivision established by Section 67.1700 et seq. RSMo. The primary purpose of the District is to develop, implement, manage, and administer a public system of interconnecting trails and parks throughout the counties comprising the District, section 67.1706 RSMo. The District shall supplement other public parks and recreation entities within the District for development, operation, and maintenance of its public systems.

The District is governed by a Board of Directors. The Board is in charge of the affairs of the District and employs an administrative staff to manage the District's activities. The administrative staff is responsible for incorporating the various Board actions and policies into the daily affairs of the District.

In accordance with section 67.1754 RSMo, the District's administrative expenses are limited to fifteen percent of the sales tax revenue collected. The District is in compliance with this State statute.

The District's financial statements are prepared in accordance with accounting principles generally accepted in the United States of America ("GAAP"). The Governmental Accounting Standards Board ("GASB") is responsible for establishing GAAP for state and local governments through its pronouncements (Statements and Interpretations). Governments are also required to follow the pronouncements of the Financial Accounting Standards Board ("FASB") issued through November 30, 1989 (when applicable) that do not conflict with or contradict GASB pronouncements. Significant accounting policies established in GAAP and used by the District are discussed below.

**Reporting Entity**

Generally accepted accounting principles require the financial reporting entity to include (1) the primary government, (2) organizations for which the primary government is financially accountable, and (3) other organizations for which the nature and significance of the relationship with the primary government are such that exclusion would cause the reporting entity's financial statements to be misleading or incomplete. The criteria provided in Governmental Accounting Standards have been considered and there are no other agencies or entities which should be presented with the District.

Metropolitan Park and Recreation District  
d/b/a The Great Rivers Greenway District  
NOTES TO FINANCIAL STATEMENTS  
December 31, 2015  
(Continued)

A. **SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES** (Continued)

**Government-Wide Financial Statements**

The Statement of Net Position and the Statement of Activities display information about the reporting unit as a whole. These statements distinguish between activities that are governmental and those that are considered business-type activities. Governmental activities are financed through taxes, intergovernmental revenues, and other nonexchange transactions. Business-type activities are financed in whole or in part by fees charged to external parties for goods and services. The District has no business-type activities.

The Statement of Net Position presents the financial condition of the governmental activities at year end. The Statement of Activities presents a comparison between direct expenses and program revenues for each program of the District's governmental activities. District expenses are those associated and clearly identifiable to a particular function. Amounts reported as program revenues include charges paid by the recipients of the goods or services offered by the programs and grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues not classified as program revenues, including all taxes, are presented as other revenues of the District. The comparison of direct expenses with program revenues identifies the extent to which each governmental function is self-financing or draws from the other revenues of the District.

**Fund Financial Statements**

The fund financial statements are organized into funds, each of which is considered to be a separate accounting entity. Each fund is accounted for by a separate set of self-balancing accounts that constitute its assets, liabilities, fund equity, revenues, and expenditures. The District segregates transactions related to certain functions or activities into separate funds in order to aid in financial management and to demonstrate legal compliance. The focus is on major funds. Each major fund is presented in a separate column while non-major funds are aggregated and presented in a single column. All of the District's funds are considered to be major funds.

The major funds of the District are described below:

***Governmental Funds***

**General Fund**

The General Fund is the primary operating fund of the District and is used to account for all financial resources except those required to be accounted for in another fund.

**Debt Service Fund**

The Debt Service Fund is used to account for the accumulation of resources for the periodic payment of principal, interest, and fiscal charges on general long-term debt.



Metropolitan Park and Recreation District  
d/b/a The Great Rivers Greenway District  
NOTES TO FINANCIAL STATEMENTS  
December 31, 2015  
(Continued)

A. **SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES** (Continued)

**Fund Balance Classification**

The governmental fund financial statements present fund balances based on classifications that comprise a hierarchy that is based primarily on the extent to which the District is bound to honor constraints on the specific purposes for which amounts in respective governmental funds can be spent. The classifications used in the governmental fund financial statements are as follows:

**Nonspendable** – This classification includes amounts that cannot be spent because they are either (a) not in spendable form or (b) are legally or contractually required to be maintained intact.

**Restricted** – This classification includes amounts for which constraints have been placed on the use of the resources either (a) externally imposed by creditors (such as through a debt covenant), grantors, contributors, or laws or regulations of other governments, or (b) imposed by law through constitutional provisions or enabling legislation. The District's Debt Service Fund was created through enabling legislation when it was authorized to issue the sales tax appropriation bonds. Restricted fund balances are in the Debt Service Fund and General Fund.

**Committed** – This classification includes amounts that can be used only for specific purposes pursuant to constraints imposed by formal action of the Board of Directors. These amounts cannot be used for any other purpose unless the Board of Directors removes or changes the specified use by taking the same type of action (resolution) that was employed when the funds were initially committed. This classification also includes contractual obligations to the extent that existing resources have been specifically committed for use in satisfying those contractual requirements. The District does not have any Committed fund balances.

**Assigned** – This classification includes amounts that are constrained by the District's intent to be used for a specific purpose but are neither restricted nor committed. This intent can be expressed by the Board of Directors or through the Board of Directors delegating their responsibility to the Executive Director through the budgetary process. At December 31, 2015 the District had \$1,634,547 designated for the North Riverfront.

**Unassigned** – This classification includes residual fund balance for the General Fund as well as negative residual fund balance of any other governmental fund that cannot be eliminated by offsetting of Assigned fund balance amounts.

The District would typically use Restricted fund balances first, followed by Committed resources, then Assigned resources, as appropriate opportunities arise, but reserves the right to selectively spend Unassigned resources first to defer the use of these other classified funds.

Metropolitan Park and Recreation District  
d/b/a The Great Rivers Greenway District  
NOTES TO FINANCIAL STATEMENTS  
December 31, 2015  
(Continued)

A. **SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES** (Continued)

**Measurement Focus and Basis of Accounting**

Measurement focus is a term used to describe which transactions are recorded within the various financial statements. Basis of accounting refers to when transactions are recorded regardless of the measurement focus applied.

***Measurement Focus***

The government-wide financial statements are prepared using the economic resources measurement focus. The accounting objectives of this measurement focus are the determination of changes in net assets, financial position, and cash flows. All assets and liabilities, whether current or noncurrent, are reported.

The fund financial statements are prepared using the current financial resources measurement focus. Only current financial assets and liabilities are generally included in the balance sheets. The operating statements present sources and uses of available spendable financial resources during a given period. The fund financial statements use fund balance as their measure of available spendable financial resources at the end of the period.

***Basis of Accounting***

Basis of accounting refers to when revenues and expenditures are recognized in the accounts and reported in the financial statements. Basis of accounting relates to the timing of the measurements made, regardless of the measurement focus applied.

The government-wide financial statements are prepared using the economic resources measurement focus and accrual basis of accounting. Under the accrual basis of accounting, revenues are recognized when earned and expenses are recognized when the liability is incurred or economic asset used. Revenues, expenses, gains, losses, assets, and liabilities resulting from exchange and exchange-like transactions are recognized when the exchange takes place.

The governmental fund financial statements are prepared using the current financial resources measurement focus and the modified accrual basis of accounting. Under the modified accrual basis of accounting, revenues are recognized when measurable and available. Measurable means knowing or being able to reasonably estimate the amount. Available means collectible within the current period or within sixty days after year end, except for expenditure-driven grants for which the availability period is one year. Sales taxes, interest, and certain grants are susceptible to accrual. Miscellaneous revenue items, which are not susceptible to accrual, are recognized as revenues only as they are received in cash. Expenditures, including capital outlay, are recorded when the related fund liability is incurred, except for principal and interest on general long-term debt which are reported when due.

Metropolitan Park and Recreation District  
d/b/a The Great Rivers Greenway District  
NOTES TO FINANCIAL STATEMENTS  
December 31, 2015  
(Continued)

A. **SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES** (Continued)

**Restricted Cash and Temporary Investments**

Restricted cash and temporary investments represent amounts whose use is limited by legal requirements and consist of amounts restricted for the future repayment of bond principal and interest.

**Compensated Absences**

Employees earn vacation during the year which may accumulate to a maximum of ten days. Accrued vacation is payable to employees upon termination. A liability for accrued vacation is recorded in the government-wide statements. Sick leave benefits for all employees do not vest and, accordingly, are recorded as expenditures when paid.

**Contributed Services**

Contributed or donated services are recognized as contributions if the services (a) create or enhance non-financial assets or (b) require specialized skills, are performed by people with those skills, and would otherwise be purchased. At December 31, 2015, no contributed services were recorded.

**Capital Assets and Depreciation**

In the government-wide financial statements, capital assets purchased or acquired with an original cost of \$1,000 or more are reported at historical cost. Contributed assets are reported at their fair market value as of the date received. Additions, improvements, and other capital outlay that significantly extend the useful life of an asset are capitalized. Other costs incurred for repairs and maintenance are expensed as incurred. Depreciation on assets is provided on the straight-line basis over the following estimated useful lives:

Site and leasehold improvements	5 – 15 years
Equipment and furniture	3 – 10 years

In the fund financial statements, capital assets used in governmental fund operations are accounted for as capital outlay expenditures of the governmental fund upon acquisition.

**Project Expenses**

Project expenses include certain salaries, benefits, and office and supporting expenses identifiable with the development of a specific project. Project expenses also include expenses incurred for marketing and maintenance of the District's trails and parks.

Metropolitan Park and Recreation District  
d/b/a The Great Rivers Greenway District  
NOTES TO FINANCIAL STATEMENTS  
December 31, 2015  
(Continued)

A. **SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES** (Continued)

**Long-Term Liabilities**

All long-term obligations to be repaid from governmental activities are reported as liabilities in the government-wide financial statements. Long-term obligations consist of sales tax appropriation bonds.

Long-term liabilities are not due and are not payable in the current period and therefore are not reported as liabilities in the governmental fund financial statements.

**Net Position**

In the government-wide financial statements, net position is reported in three components – net investment in capital assets, restricted, board designated, and unrestricted. Net investment in capital assets consists of capital assets, net of accumulated depreciation, and reduced by the outstanding balance of any bonds or notes issued to acquire, construct, or improve those assets. Net position is reported as restricted when there are limitations imposed on their use either by the enabling legislation adopted by the District or through external restrictions imposed by creditors, grantors, or laws or regulations of other governments. Net position amounts reported as unrestricted do not meet the definition of either of the first two categories of net assets. The District first utilizes restricted resources to finance qualifying activities.

In the fund financial statements, governmental fund equity is classified as fund balance. Fund balance is further classified as reserved and unreserved. Reserved fund balances are not available for appropriation or are legally restricted by outside parties for use for a specific purpose.

**Revenues**

The District is funded by a one-tenth of one cent sales tax on all retail sales subject to taxation. The tax revenue is collected and held by the St. Louis County Treasurer for credit to the District, pursuant to sections 144.010 to 144.525 RSMo. Sales taxes received by the District in January and February which represent tax on retail sales for November and December have been accrued and reported as sales tax receivable.

On April 2, 2013, voters in the City of Saint Louis, Missouri and Saint Louis County, Missouri passed Proposition P, which is a regional 3/16<sup>th</sup> of a cent sales tax increase for the Safe and Accessible Arch and Public Parks Initiative.

Grants are recognized as revenue in the fiscal year in which all eligibility requirements have been satisfied. Grants received before the eligibility requirements are met are reported as deferred revenue.

Metropolitan Park and Recreation District  
d/b/a The Great Rivers Greenway District  
NOTES TO FINANCIAL STATEMENTS  
December 31, 2015  
*(Continued)*

A. **SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES** *(Continued)*

**Interfund Receivables and Payables**

During the course of operations, numerous transactions occur between individual funds that may result in amounts owed between funds. Those related to goods and services type transactions are classified as “due to and from other funds.” Interfund receivables and payables within the governmental activities are eliminated in the Statement of Net Position.

**Estimates**

The preparation of the financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amount of revenues and expenses during the reporting period. Actual results could differ from these estimates.

**Subsequent Events**

In preparing these financial statements, the District has evaluated events and transactions for potential recognition or disclosure through June 14, 2016, the date the financial statements were available to be issued.

B. **CASH AND TEMPORARY INVESTMENTS**

The cash deposits and temporary investments are summarized and presented in the financial statements as follows as of December 31, 2015:

Carrying amount of deposits	\$33,975,655
Investments	<u>11,343,347</u>
	<u>\$45,319,002</u>
Cash and temporary investments	\$12,225,754
Restricted cash and temporary investments	<u>33,093,248</u>
	<u>\$45,319,002</u>

Metropolitan Park and Recreation District  
d/b/a The Great Rivers Greenway District  
NOTES TO FINANCIAL STATEMENTS  
December 31, 2015  
(Continued)

**B. CASH AND TEMPORARY INVESTMENTS (Continued)**

**Deposits**

Missouri statutes require that all deposits with financial institutions be collateralized in an amount at least equal to uninsured deposits. At December 31, 2015, the carrying amount of the deposits under District control was \$33,975,655 and the bank balance was \$34,473,765. All District deposits were covered by federal depository insurance or collateralized with securities held by the District or by its agent in the name of the District.

**Investments**

All investment decisions of the District are recommended by the District's Investment Officers and made in accordance with the Investment Policy adopted July 24, 2007. The primary objectives of the Investment Policy, in priority order, are safety, liquidity, and yield. In addition to collateralized deposits, the District is authorized to invest in U.S. Treasury and agency securities, repurchase agreements, bankers' acceptances, and commercial paper. The investment policy requires that securities underlying repurchase agreements be limited to U.S. Treasury and agency securities.

The District had the following investments and maturities at December 31, 2015:

	<u>Fair</u> <u>Value</u>	<u>Investment Maturities</u>	
		<u>0 to 1 year</u>	<u>1 to 4 years</u>
Commercial paper	\$ 9,630,007	\$ 9,630,007	\$ -
Certificates of deposit	<u>1,713,340</u>	<u>1,713,340</u>	<u>-</u>
	<u>\$11,343,347</u>	<u>\$11,343,347</u>	<u>\$ -</u>

**Interest Rate Risk**

Interest rate risk is the risk that changes in market interest rates will adversely affect the fair value of an investment. Generally, the longer the maturity of an investment, the greater the sensitivity of its fair value to changes in market interest rates. The District's investment policy limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates. All investments must mature and become payable within five years from the date of purchase. Also, the District's investment policy requires that the weighted average maturity of all investments not exceed three years.

Metropolitan Park and Recreation District  
d/b/a The Great Rivers Greenway District  
NOTES TO FINANCIAL STATEMENTS  
December 31, 2015  
(Continued)

B. **CASH AND TEMPORARY INVESTMENTS** (Continued)

**Credit Risk**

Credit risk is the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. This is measured by the assignment of a rating by a nationally recognized statistical rating organization. The District's investments were not rated by a nationally recognized statistical rating agency.

**Concentration of Credit Risk**

As a means of limiting its exposure to losses arising from concentration of investments, the District's investment policy mandates that the portfolio not have a concentration of assets in a specific maturity, specific issuer, or specific class of securities. At a minimum, diversification standards by security type and issuer are established as follows: (a) U.S. treasuries and securities guaranteed by the U.S. government – 100%; (b) collateralized time and demand deposits – 100%; (c) U.S. Government agencies, and government sponsored enterprises, with no more than 40% of total agency holdings to be in the securities of any one issuer – 75%; (d) collateralized repurchase agreements – 50%; (e) U.S. Government agency callable securities – 30%; (f) bankers' acceptances, with no more than 5% of the total market value of the portfolio invested in bankers' acceptances issued by any one commercial bank – 20%; and (g) commercial paper – 5%.

During 2015, none of the District's investments in any one issuer represent 5% or more of the total investments (excluding investments issued or explicitly guaranteed by the U.S. government, investments in mutual funds, external investment pools, and other pooled investments).

**Custodial Credit Risk**

For an investment, custodial credit risk is the risk that, in the event of failure of the counterparty, the District will not be able to recover the value of its investments or collateral securities that are in the possession of the outside party. At December 31, 2015, the District's investment of \$3,347,887 was held by the investment's counterparty in the District's name.

Metropolitan Park and Recreation District  
d/b/a The Great Rivers Greenway District  
NOTES TO FINANCIAL STATEMENTS  
December 31, 2015  
(Continued)

**C. CAPITAL ASSETS**

The following is a summary of changes in capital assets for the year ended December 31, 2015:

	Balance, January 1, 2015	Additions	Deductions	Balance, December 31, 2015
<b><u>Governmental Activities</u></b>				
<b>Capital Asset Not Being Depreciated:</b>				
Land	\$ 25,995,555	\$ 500	\$ -	\$ 25,996,055
Construction in progress	<u>29,311,855</u>	<u>17,178,294</u>	( - )	<u>46,490,149</u>
<b>Total Capital Assets Not Being Depreciated</b>	<b><u>55,307,410</u></b>	<b><u>17,178,794</u></b>	<b>( - )</b>	<b><u>72,486,204</u></b>
<b>Capital Assets Being Depreciated:</b>				
Site and leasehold improvements	84,822,820	356,101	( 15,973)	85,162,948
Equipment and furniture	<u>402,824</u>	<u>45,342</u>	<u>-</u>	<u>448,166</u>
<b>Total Capital Assets Being Depreciated</b>	<b><u>85,225,644</u></b>	<b><u>401,443</u></b>	<b>( 15,973)</b>	<b><u>85,611,114</u></b>
<b>Less accumulated depreciation for:</b>				
Site and leasehold improvements	( 22,850,579)	( 5,778,833)	-	( 28,629,412)
Equipment and furniture	( <u>238,174</u> )	( <u>43,702</u> )	<u>-</u>	( <u>281,876</u> )
<b>Total Accumulated Depreciation</b>	<b>( <u>23,088,753</u>)</b>	<b>( <u>5,822,535</u>)</b>	<b>-</b>	<b>( <u>28,911,288</u>)</b>
<b>Capital Assets, Net</b>	<b><u>\$117,444,301</u></b>	<b><u>\$11,757,702</u></b>	<b>( <u>\$ 15,973</u>)</b>	<b><u>\$129,186,030</u></b>

**D. LONG-TERM DEBT**

The following is a summary of changes in long-term debt for the year ended December 31, 2015:

Description and Purpose	Balance		Balance		Due Within One Year
	January 1, 2015	Issued	Retired	December 31, 2015	
Sales tax appropriation bonds 2007	\$ 22,195,000	\$ -	\$1,305,000	\$20,890,000	\$1,370,000
Sales tax appropriation bonds 2013	27,275,000	-	2,785,000	24,490,000	2,845,000
Sales tax appropriation bonds 2014	53,180,000	-	495,000	52,685,000	505,000
Bond premium – 2007	138,647	-	11,092	127,555	-
Bond premium – 2014	<u>1,809,116</u>	<u>-</u>	<u>93,980</u>	<u>1,715,136</u>	<u>-</u>
	<b><u>\$104,597,763</u></b>	<b><u>\$ -</u></b>	<b><u>\$4,690,072</u></b>	<b><u>\$99,907,691</u></b>	<b><u>\$4,720,000</u></b>



Metropolitan Park and Recreation District  
d/b/a The Great Rivers Greenway District  
NOTES TO FINANCIAL STATEMENTS  
December 31, 2015  
(Continued)

D. **LONG-TERM DEBT** (Continued)

On June 1, 2007, the District issued \$30,000,000 in sales tax appropriation bonds; \$23,760,000 were issued as serial bonds, and \$6,240,000 were issued as term bonds. The serial bonds carry interest rates of 3.5% and 5.0% and are due in varying installments through 2024. The term bonds carry an interest rate of 4.25% and are due in 2027. All term bonds are subject to mandatory redemption in prescribed amounts before the maturity dates. The bonds were issued to finance certain capital improvement projects of the District. Principal and interest on the sales tax appropriation bonds will be paid from the annual appropriation of sales tax revenues by the Debt Service Fund.

The annual requirements to amortize the 2007 sales tax appropriation bonds as of December 31, 2015, including interest payments, are as follows:

<u>Years Ended December 31,</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2016	\$ 1,370,000	\$ 875,938	\$ 2,245,938
2017	1,420,000	813,288	2,233,288
2018	1,475,000	755,388	2,230,388
2019	1,550,000	694,888	2,244,888
2020	1,610,000	623,638	2,233,638
2021-2025	9,215,000	1,933,319	11,148,319
2026-2027	<u>4,250,000</u>	<u>182,539</u>	<u>4,432,539</u>
Total	<u>\$20,890,000</u>	<u>\$5,878,998</u>	<u>\$26,768,998</u>

On December 31, 2013, the District issued \$30,000,000 in sales tax appropriation bonds. These serial bonds carry an interest rate of 2.1% and are due in varying installments through 2023. The bonds were issued to finance certain capital improvement projects of the District. Principal and interest on the sales tax appropriation bonds will be paid from the annual appropriation of sales tax revenues by the Debt Service Fund.

Metropolitan Park and Recreation District  
d/b/a The Great Rivers Greenway District  
NOTES TO FINANCIAL STATEMENTS  
December 31, 2015  
(Continued)

**D. LONG-TERM DEBT (Continued)**

The annual requirements to amortize the 2013 sales tax appropriation bonds as of December 31, 2015, including interest payments, are as follows:

<u>Years Ended December 31,</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2016	\$ 2,845,000	\$ 514,290	\$ 3,359,290
2017	2,900,000	454,545	3,354,545
2018	2,965,000	393,645	3,358,645
2019	3,025,000	331,380	3,356,380
2020	3,090,000	267,855	3,357,855
2021 - 2023	<u>9,665,000</u>	<u>408,765</u>	<u>10,073,765</u>
Total	<u>\$24,490,000</u>	<u>\$2,370,480</u>	<u>\$26,860,480</u>

On March 1, 2014, the District issued \$54,070,000 in sales tax appropriation bonds. The serial bonds carry interest rates of 2.0% and 5.0% and are due in varying installments through 2033. The bonds were issued to finance certain capital improvement projects of the District. Principal and interest on the sales tax appropriation bonds will be paid from the annual appropriation of sales tax revenues by the Debt Service Fund.

The annual requirements to amortize the 2014 sales tax appropriation bonds as of December 31, 2015, including interest payments, are as follows:

<u>Years Ended December 31,</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2016	\$ 505,000	\$ 2,198,088	\$ 2,703,088
2017	520,000	2,187,868	2,707,868
2018	525,000	2,177,588	2,702,588
2019	545,000	2,161,838	2,706,838
2020	560,000	2,145,488	2,705,488
2021 – 2025	9,870,000	10,364,738	20,234,738
2026 – 2030	23,430,000	6,876,856	30,306,856
2031 – 2033	<u>16,730,000</u>	<u>1,447,031</u>	<u>18,177,031</u>
Total	<u>\$52,685,000</u>	<u>\$29,559,495</u>	<u>\$82,244,495</u>

Metropolitan Park and Recreation District  
d/b/a The Great Rivers Greenway District  
NOTES TO FINANCIAL STATEMENTS  
December 31, 2015  
*(Continued)*

**D. LONG-TERM DEBT** *(Continued)*

The District has pledged its sales tax revenue to repay the sales tax appropriation bonds payable through 2033. Proceeds from the bonds were used to finance capital projects. The bonds are payable solely from sales tax revenue. The remaining principal and interest to be paid on the bonds total \$135,873,971. During the current year, sales tax revenue was \$32,133,460 compared to annual debt service requirements of \$8,302,051.

In accordance with the agreement between the District and the National Park Service, bond proceeds have been used in connection with the CityArchRiver 2015 Project and disbursed to the National Park Service. These expenditures have been recorded as contributions to the Other Governmental Agencies.

**E. RETIREMENT PLAN**

The District has a defined contribution plan and a matching contribution plan covering all regular employees. The defined contribution plan allows for deferral of compensation into the plan on a pre-tax basis. The matching contribution plan allows the District to make matching contributions equal to a percentage of the employees' pre-tax contributions made under the deferred compensation plan. The District has discretion whether to make matching contributions for a year, and to vary the percentage of matching contribution for years in which it decides to make matching contributions. Currently, matching contributions are equal to 100% of the employee pre-tax contributions to the deferred compensation plan up to 5% of compensation. The defined contribution expense was \$59,787 for the year ended December 31, 2015.

**F. LEASE COMMITMENTS**

The District leases its office space under a noncancelable operating lease that expires in April 2020. At December 31, 2015, the future minimum rental payments under this lease are as follows:

<u>Years Ended</u> <u>December 31,</u>	
2016	\$172,380
2017	172,380
2018	178,220
2019	181,140
2020	<u>60,380</u>
	<u>\$764,500</u>

Rent expense was \$167,857 for the year ended December 31, 2015.

Metropolitan Park and Recreation District  
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NOTES TO FINANCIAL STATEMENTS  
December 31, 2015  
(Continued)

**G. TRANSFERS**

The District transferred \$8,221,603 from the General Fund to Debt Service Fund for payments associated with the principal retirements and interest and fiscal charges on the bonds payable.

**H. RISK MANAGEMENT**

The District is exposed to various risks related to torts: theft of, damage to, and destruction of assets, errors and omissions, injuries to employees, and natural disasters. To mitigate these risks, the District has purchased commercial insurance policies and is covered for general liability claims and property damage. There have been no significant reductions in coverage for the year and there were no settlements in the current year.

**I. COMMITMENTS AND CONTINGENCIES**

**Litigation**

The District is not a party to any known legal proceedings. If any exist that the District is not aware of, in the opinion of District management, the potential loss on all claims and lawsuits will not be significant to the District's financial statements taken as a whole.

**Construction**

The District currently has construction contracts for the development of interconnecting trails and parks throughout the counties comprising the District. The remaining commitment to complete those contracts was \$20,064,078 at December 31, 2015. Of this remaining balance, the District expects nearly \$2.5 million to be reimbursed through federal grant funding.

**Grants**

The District receives financial assistance from federal and state agencies in the form of grants. The disbursement of funds under these programs generally requires compliance with terms and conditions specified in the grant agreements and are subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the General Fund. However, in the opinion of management, any such disallowed claim will not have a material adverse effect on the overall financial position of the District at December 31, 2015.

**REQUIRED  
SUPPLEMENTARY  
INFORMATION**

Metropolitan Park and Recreation District  
d/b/a The Great Rivers Greenway District  
STATEMENT OF REVENUES, EXPENDITURES AND  
CHANGES IN FUND BALANCES - BUDGET TO ACTUAL -  
GENERAL FUND - UNAUDITED  
For the Year Ended December 31, 2015

	Budgeted Amounts		Actual	Variances - Positive (Negative)	
	Original	Final		Original to Final	Final to Actual
	Original	Final		Original to Final	Final to Actual
<b>REVENUES</b>					
Sales taxes	\$ 30,100,000	\$ 30,100,000	\$ 32,133,460	\$ -	\$ 2,033,460
Investment return	1,400	1,400	12,225	-	10,825
Contributions and grants	-	-	6,033,477	-	6,033,477
Miscellaneous income	825,000	825,000	800,528	-	( 24,472)
<b>Total Revenues</b>	<u>30,926,400</u>	<u>30,926,400</u>	<u>38,979,690</u>	<u>-</u>	<u>8,053,290</u>
<b>EXPENDITURES</b>					
Current					
Salaries and fringe benefits	1,202,400	1,202,400	1,680,228	-	( 477,828)
Contractual and professional services	1,060,000	1,060,000	1,558,408	-	( 498,408)
Office and support	540,000	540,000	438,709	-	101,291
Space and occupancy	184,000	184,000	221,912	-	( 37,912)
	2,986,400	2,986,400	3,899,257	-	( 912,857)
Project expenses	19,167,800	19,257,840	18,649,698	( 90,040)	608,142
Contributions - Other Governmental Agencies	-	-	3,222,834	-	( 3,222,834)
<b>Total Expenditures</b>	<u>22,154,200</u>	<u>22,244,240</u>	<u>25,771,789</u>	<u>( 90,040)</u>	<u>( 3,527,549)</u>
Excess of Revenues (Under) Over Expenditures	8,772,200	8,682,160	13,207,901	( 90,040)	4,525,741
<b>OTHER FINANCING (USES)</b>					
Transfers (out)	-	-	( 8,221,603)	-	( 8,221,603)
<b>Net Change in Fund Balance</b>	<u>\$ 8,772,200</u>	<u>\$ 8,682,160</u>	<u>4,986,298</u>	<u>(\$ 90,040)</u>	<u>(\$ 3,695,862)</u>
FUND BALANCE, Beginning of year			<u>10,412,506</u>		
FUND BALANCE, End of year			<u>\$ 15,398,804</u>		

See accompanying notes to financial statements

Metropolitan Park and Recreation District  
d/b/a The Great Rivers Greenway District  
NOTES TO REQUIRED SUPPLEMENTARY INFORMATION  
December 31, 2015

A. **BUDGETS AND BUDGETARY ACCOUNTING**

As set forth in the Bylaws of the Board of Directors, the District's Executive Director shall present an annual budget to the Board no later than November 15<sup>th</sup> for the next fiscal year. The annual budget shall contain an operating and capital budget outlining revenues and expenditures for current operations and for approved capital projects. The Board shall approve the annual budget with or without modification no later than December 15<sup>th</sup>.

**ADDITIONAL  
SUPPLEMENTARY  
INFORMATION**



Metropolitan Park and Recreation District  
d/b/a The Great Rivers Greenway District  
SCHEDULE OF EXPENDITURES - GENERAL FUND  
For the Year Ended December 31, 2015

OPERATIONS

Salaries and Fringe Benefits	
Salaries	\$ 1,375,175
Fringe benefits	176,234
Payroll taxes	<u>128,819</u>
Total Salaries and Fringe Benefits	<u>\$ 1,680,228</u>

Contractual and Professional Services	
Professional fees	1,378,898
Legal fees	87,835
Accounting and auditing fees	47,632
Financial advisory fees	<u>44,043</u>
Total Contractual and Professional Services	<u>\$ 1,558,408</u>

Office and Support	
Advertising	115,273
Auto expenses	7,225
Dues and subscriptions	17,290
Equipment rental	19,030
Insurance	13,139
Meeting expense	13,721
Miscellaneous	20,542
Postage and shipping	2,395
Printing	20,818
Promotional items	18,606
Small equipment	13,525
Software maintenance	30,636
Supplies	95,400
Telephone	37,476
Travel and parking fees	<u>13,633</u>
Total Office and Support	<u>\$ 438,709</u>

Space and Occupancy	
Rent	167,857
Real estate taxes	34,921
Maintenance and cleaning	<u>19,134</u>
Total Space and Occupancy	<u>\$ 221,912</u>

See accompanying notes to financial statements

Metropolitan Park and Recreation District  
d/b/a The Great Rivers Greenway District  
SCHEDULE OF EXPENDITURES - GENERAL FUND  
For the Year Ended December 31, 2015  
(Continued)

OPERATIONS

Project Expenses	
Busch Greenway	\$ 228,076
Centennial Greenway	353,992
Chouteau Greenway	136,174
Dardenne Greenway	105,597
Gravois Creek Greenway	466,869
Maline Greenway	420,398
Meramec Greenway	90,557
Mississippi Greenway	12,731,471
Missouri River Greenway	359,011
River Des Peres Greenway	419,408
Shady Creek Greenway	432,737
St. Vincent Greenway	1,700,903
Sunset Greenway	817
Western Greenway	60,450
Collaborative Planning	<u>1,143,238</u>
Total Project Expenses	<u>\$ 18,649,698</u>

See accompanying notes to financial statements

**METROPOLITAN PARK AND RECREATION DISTRICT  
D/B/A THE GREAT RIVERS GREENWAY DISTRICT  
SINGLE AUDIT AND UNIFORM GUIDANCE REPORTS  
FOR THE YEAR ENDED  
DECEMBER 31, 2015**

Metropolitan Park and Recreation District  
d/b/a The Great Rivers Greenway District

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**INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL  
OVER FINANCIAL REPORTING AND ON COMPLIANCE  
AND OTHER MATTERS BASED ON AN AUDIT  
OF FINANCIAL STATEMENTS PERFORMED IN  
ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS***

Board of Directors  
Metropolitan Park and Recreation District  
d/b/a The Great Rivers Greenway District  
St. Louis, Missouri

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities and each major fund Metropolitan Park and Recreation District d/b/a The Great Rivers Greenway District, as of and for the year ended December 31, 2015, and the related notes to the financial statements, which collectively comprise Metropolitan Park and Recreation District d/b/a The Great Rivers Greenway District's basic financial statements, and have issued our report thereon dated June 14, 2016.

**Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered Metropolitan Park and Recreation District d/b/a The Great Rivers Greenway District's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Metropolitan Park and Recreation District d/b/a The Great Rivers Greenway District's internal control. Accordingly, we do not express an opinion on the effectiveness of Metropolitan Park and Recreation District d/b/a The Great Rivers Greenway District's internal control.

*A deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or, significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

## **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether Metropolitan Park and Recreation District d/b/a The Great Rivers Greenway District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

## **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

*Schmeissahl Trelora & Co., PC*

St. Louis, Missouri  
June 14, 2016



**INDEPENDENT AUDITORS' REPORT ON COMPLIANCE  
FOR EACH MAJOR PROGRAM AND ON INTERNAL CONTROL OVER  
COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE**

Board of Directors  
Metropolitan Park and Recreation District  
d/b/a The Great Rivers Greenway District  
St. Louis, Missouri

**Report on Compliance for Each Major Federal Program**

We have audited Metropolitan Park and Recreation District d/b/a The Great Rivers Greenway District's compliance with the types of compliance requirements described in the *OMB Compliance Supplement* that could have a direct and material effect on each of Metropolitan Park and Recreation District d/b/a The Great Rivers Greenway District's major federal programs for the year ended December 31, 2015. Metropolitan Park and Recreation District d/b/a The Great Rivers Greenway District's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

***Management's Responsibility***

Management is responsible for compliance with federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal programs.

***Auditors' Responsibility***

Our responsibility is to express an opinion on compliance for each of Metropolitan Park and Recreation District d/b/a The Great Rivers Greenway District's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about Metropolitan Park and Recreation District d/b/a The Great Rivers Greenway District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of Metropolitan Park and Recreation District d/b/a The Great Rivers Greenway District's compliance.



### ***Opinion on Each Major Federal Program***

In our opinion, Metropolitan Park and Recreation District d/b/a The Great Rivers Greenway District complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended December 31, 2015.

### **Report on Internal Control over Compliance**

Management of Metropolitan Park and Recreation District d/b/a The Great Rivers Greenway District is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered Metropolitan Park and Recreation District d/b/a The Great Rivers Greenway District's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of Metropolitan Park and Recreation District d/b/a The Great Rivers Greenway District's internal control over compliance.

*A deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. *A material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. *A significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.



## **Report on Schedule of Expenditures of Federal Awards Required by the Uniform Guidance**

We have audited the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Metropolitan Park and Recreation District d/b/a The Great Rivers Greenway District (the "District") as of and for the year ended December 31, 2015, and the related notes to the financial statements, which collectively comprise the District's basic financial statements. We issued our report thereon dated June 14, 2016, which contained unmodified opinions on those financial statements. Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the basic financial statements. The accompanying schedule of expenditures of federal awards is presented for purposes of additional analysis as required by the Uniform Guidance and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the schedule of expenditures of federal awards is fairly stated in all material respects in relation to the basic financial statements as a whole.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

*Schmeissall Treloar + Co., PC*

St. Louis, Missouri  
June 14, 2016

Metropolitan Park and Recreation District  
d/b/a The Great Rivers Greenway District  
SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS  
Year Ended December 31, 2015

Federal Grantor/ Pass-Through Grantor/ Program Title	CFDA Number	Grant Number	Federal Expenditures
U.S. Department of Transportation			
Passed-through Missouri Department of Transportation			
	20.205	FHWA FY11 Tiger Grant No. 24	6,066,628
	20.205	STP-5401 (701)	607,866
	20.205	TDG-0705(333) Project 2	529,638
	20.205	DP-5602(606)	11,210
	20.205	DP-5602(677)	7,410
	20.205	DP-5602(604) TIP #4602-07	( 4,040)
Passed-through Bi-State Development Agency of the Missouri-Illinois Metropolitan District	20.205	MO-79-X004	<u>194,309</u>
Total Highway Planning and Construction	20.205		<u>7,413,021*</u>
Total U.S. Department of Transportation			<u>7,413,021</u>
Total Expenditures of Federal Awards			<u>\$7,413,021</u>

\* Major Program

See accompanying notes to schedule of expenditures of federal awards

Metropolitan Park and Recreation District  
d/b/a The Great Rivers Greenway District  
NOTES TO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS  
Year Ended December 31, 2015

**A. BASIS OF PRESENTATION**

The accompanying schedule of expenditures of federal awards includes the federal award activity of the District under programs of the federal government for the year ended December 31, 2015. The information in this Schedule is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance). Because the Schedule presents only a selected portion of operations of the District, it is not intended to and does not present the financial position or changes in net assets of the District.

**B. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

Expenditures reported on the Schedule are reported on the accrual basis of accounting. Such expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement. Negative amounts shown on the Schedule represent adjustments or credits made in the normal course of business to amounts reported as expenditures in prior years. The District has elected to use the 10-percent de minimis indirect cost rate as allowed under the Uniform Guidance

**C. OTHER UNIFORM GUIDANCE INFORMATION**

For the year ended December 31, 2015, the District had no expenditures in the form of noncash assistance, no sub-recipients, no federally provided insurance in effect, and no loans or loan guarantees outstanding.

Metropolitan Park and Recreation District  
d/b/a The Great Rivers Greenway District  
SCHEDULE OF FINDINGS AND QUESTIONED COSTS  
Year Ended December 31, 2015

(1) Summary of Auditors' Results

- (1) The auditor's report expresses an **unmodified opinion** on whether the financial statements of Metropolitan Park and Recreation District d/b/a The Great Rivers Greenway District were prepared in accordance with accounting principles generally accepted in the United States.
  - (2) No significant deficiencies relating to the audit of the financial statements are reported. No material weaknesses are reported.
  - (3) No instances of noncompliance material to the financial statements of Metropolitan Park and Recreation District d/b/a The Great Rivers Greenway District which would be required to be reported in accordance with *Government Auditing Standards*, were disclosed during the audit.
  - (4) No significant deficiencies relating to the audit of the major federal award programs are reported. No material weaknesses are reported.
  - (5) The auditor's report on compliance for the major federal award programs for Metropolitan Park and Recreation District d/b/a The Great Rivers Greenway District expresses an unmodified opinion on all major federal programs.
  - (6) Audit findings which are required to be reported in accordance with 2 CFR section 200.516(a) are reported in this schedule.
  - (7) The program tested as a major program was: **Highway Planning and Construction, #20.205**
  - (8) The threshold used for distinguishing between Type A and Type B programs was **\$750,000**.
  - (9) Metropolitan Park and Recreation District d/b/a The Great Rivers Greenway District was determined to be a low-risk auditee.
- (2) Findings relating to the financial statements reported in accordance with *Government Auditing Standards* in the United States of America: **none**
- (3) There were **no** findings and questioned costs related to federal funding.

Metropolitan Park and Recreation District  
d/b/a The Great Rivers Greenway District  
SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS  
Year Ended December 31, 2015

NONE