METROPOLITAN PARK AND RECREATION DISTRICT D/B/A THE GREAT RIVERS GREENWAY DISTRICT FINANCIAL STATEMENTS, REQUIRED SUPPLEMENTARY INFORMATION, ADDITIONAL INFORMATION, AND INDEPENDENT AUDITORS' REPORT WITH ACCOMPANYING SINGLE AUDIT AND UNIFORM GUIDANCE REPORTS

FOR THE YEAR ENDED DECEMBER 31, 2017

### Metropolitan Park and Recreation District d/b/a The Great Rivers Greenway District

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#### **Independent Auditors' Report**

Board of Directors Metropolitan Park and Recreation District d/b/a The Great Rivers Greenway District St. Louis, Missouri

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, the discretely presented component unit, and each major fund of the Metropolitan Park and Recreation District d/b/a The Great Rivers Greenway District (the "District"), as of and for the year ended December 31, 2017, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditors' Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the discretely presented component unit, and each major fund of the Metropolitan Park and Recreation District d/b/a The Great Rivers Greenway District, as of December 31, 2017, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Other Matters**

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and budgetary comparison information on pages 4-9 and 32-33 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Additional Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Metropolitan Park and Recreation District d/b/a The Great Rivers Greenway District's basic financial statements. The Schedule of Expenditures – General Fund on pages 34-35 is presented for the purposes of additional analysis and is not a required part of the basic financial statements. The Schedule of Expenditures of Federal Awards is presented for purposes of additional analysis as required by Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards, and is not a required part of the basic financial statements.

The Schedule of Expenditures – General Fund and the Schedule of Expenditures of Federal Awards are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the Schedule of Expenditures – General Fund and the Schedule of Expenditures of Federal Awards are fairly stated in all material respects in relation to the basic financial statements taken as a whole.

#### Other Reporting Required by Government Auditing Standards

chrowabl Thebron & Co., PC

In accordance with Government Auditing Standards, we have also issued our report dated June 12, 2018 on our consideration of Metropolitan Park and Recreation District d/b/a The Great Rivers Greenway District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Governmental Auditing Standards in considering the District's internal control over financial reporting and compliance.

St. Louis, Missouri

June 12, 2108

#### Metropolitan Park and Recreation District d/b/a The Great Rivers Greenway District MANAGEMENT DISCUSSION AND ANALYSIS For The Year Ended December 31, 2017

The management discussion and analysis of Metropolitan Park and Recreation District d/b/a The Great Rivers Greenway District's (the "District") financial performance provides an overall review of the District's financial activities for the year ended December 31, 2017 (FY17). The intent of this discussion and analysis is to look at the District's financial performance as a whole; readers should review the financial statements to enhance their understanding of the District's financial performance.

#### **Financial Summary**

Notable facts for 2017 are as follows:

- The District's net position of \$59.7 million decreased by \$27.7 million or 31.7%.
- The net investment in capital assets, decreased to \$24.1 million, a decrease of \$15.7 million or 39.4%. The decrease is an approximate net result of a decrease in District wide capital assets of \$19.4 million and a decrease in long term debt of \$3.7 million.
- As of the close of the current fiscal year, the District's governmental funds reported ending fund balances of \$34.6 million, a decrease of \$12.9 million in comparison with the prior year. The decrease reflects the deployment of funds received in prior years for construction projects in FY17. The unassigned fund balance is \$13.8 million and is available for spending at the District's discretion.

#### Financial statement reports included are:

- 1. Statement of Net Position
- 2. Statement of Activities
- 3. Balance Sheet Governmental Funds
- 4. Reconciliation of the Governmental Funds Balance Sheet to the Statement of Net Position
- 5. Statement of Revenues, Expenditures, and Changes in Fund Balances Governmental Funds
- 6. Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances Governmental Funds to the Statement of Activities

#### **Overview of the Financial Statements**

This annual report consists of a series of financial statements and notes to those financial statements. The statements are prepared and organized in accordance with industry standards (GASB) so the reader can understand the financial information of the District as a whole. The statements then proceed to provide an increasingly detailed look at the District's specific financial condition.

#### Metropolitan Park and Recreation District d/b/a The Great Rivers Greenway District MANAGEMENT DISCUSSION AND ANALYSIS For The Year Ended December 31, 2017 (Continued)

#### **Government-Wide Financial Statements**

The government-wide Statement of Net Position and Statement of Activities provide information about the activities of the whole District, presenting both an aggregated view of the District's finances and a longer-term view of those assets. Each statement distinguishes between the primary government and its discretely aggregate component unit. Those two statements report the District's net position and the changes in net position. This change in net position is important because it tells the reader whether, for the District or the component unit as a whole, the financial position has improved or diminished. However, in evaluating the overall position of the District, non-financial information such as the condition of the District's capital assets also needs to be evaluated.

The District's financial statements also include the activity of the Great Rivers Greenway Foundation, a separate not-for-profit corporation. The Foundation is accounted for as a discretely presented component unit. Accordingly, balances and transactions of the Foundation are presented in a separate column in the government-wide financial statements.

#### **Fund Financial Statements**

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The District, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance related legal requirements. The District has one category of funds, the governmental funds.

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of a government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

Information in the governmental funds is presented by fund in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures and changes in fund balances. The District's general fund and debt service fund are considered to be major funds.

#### Metropolitan Park and Recreation District d/b/a The Great Rivers Greenway District MANAGEMENT DISCUSSION AND ANALYSIS For The Year Ended December 31, 2017 (Continued)

The District adopts an annual budget for all funds. A budgetary comparison statement has been provided to demonstrate performance compared with this budget.

Following the financial statements are Notes to the Financial Statements which provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

In addition to the financial statements and accompanying notes, this report also presents certain required supplementary information. Included is a comparison of the actual results of operations of the District's general fund to the budget adopted by the District's Board of Directors.

The Statement of Net Position presents the District as a whole. Table 1 provides a summary of the District's net position for 2017 compared to 2016.

Table 1 Condensed Statement of Net Position December 31,

	2017	2016
Current and other assets Capital assets	\$ 45,705,274 115,482,004	\$ 51,229,317 134,800,638
Total Assets	\$ <u>161,187,278</u>	\$ <u>186,029,955</u>
Current and other liabilities Noncurrent liabilities	\$ 18,612,664 <u>82,897,176</u>	\$ 8,443,061 <u>90,242,619</u>
Total Liabilities	101,509,840	98,685,680
Net Position Net investment in capital assets Restricted Board Designated Unrestricted	24,074,828 18,942,071 1,725,937 14,934,602	39,718,019 26,680,920 1,715,133 19,230,203
Total Net Position	59,677,438	87,344,275
Total Liabilities and Net Position	\$ <u>161,187,278</u>	\$ <u>186,029,955</u>

The decrease in total net position is primarily the result of depreciation expense and contributions of construction projects not owned by the District in excess of capital outlay expenditures capitalized in the Statement of Net Position.

Current and other assets decreased \$5.5 million from last year due to the utilization of funds accumulated for construction projects received in prior years for projects that started in 2017.

#### Metropolitan Park and Recreation District d/b/a The Great Rivers Greenway District MANAGEMENT DISCUSSION AND ANALYSIS For The Year Ended December 31, 2017

(Continued)

Capital assets decreased \$19.3 million as a result of depreciation expense and contributions of construction projects not owned by the District, net of capital outlay for District projects.

Overall, total assets decreased nearly \$24.8 million.

Overall, total liabilities increased \$2.8 million as a result of accounts payable increasing due to timing of payments and scheduled current year bond repayments.

Table 2 shows the changes in net position for the year ended December 31, 2017 as compared to the year ended December 31, 2016.

Table 2
Changes in Net Position
Year Ended December 31,

	2017	2016	Percentage
Revenues	2017	2016	Change
Program revenues	e 1 01 C 000	e 1.015.000	0.20/
Charges for services	\$ 1,016,980	\$ 1,015,228	0.2%
Capital grants and contributions	2,976,273	11,351,804	( 73.8%)
General revenues			
Sales taxes	32,321,694	32,744,556	( 1.3%)
Investment return	161,699	<u>147,431</u>	9.7%
<b>Total Revenues</b>	36,476,646	45,259,019	( 19.4%)
Expenses			
Project planning and development			
Operations			
Salary and fringe benefits	2,326,849	1,972,687	18.0%
Contractual and professional services	2,267,030	1,700,181	33.3%
Office and support	534,780	536,664	(0.4%)
Space and occupancy	356,863	249,288	43.2%
Depreciation and disposals	7,115,188	8,433,690	(15.6%)
Project expenses	74,332	925,335	(92.0%)
Contributions – Other Governmental Agencies	,	19,764,938	144.0%
Interest and fiscal charges	3,240,513	3,466,567	( 6.5%)
<b>Total Expenses</b>	64,143,483	37,049,350	73.1%
(Decrease) increase in Net Position	(\$27,666,837)	\$ <u>8,209,669</u>	(437.0%)

#### Metropolitan Park and Recreation District d/b/a The Great Rivers Greenway District MANAGEMENT DISCUSSION AND ANALYSIS For The Year Ended December 31, 2017

(Continued)

The decrease in total net position is primarily the result of depreciation and contributions of construction projects not owned by the District in the Statement of Net Position along with the payment of long-term debt.

The current year District projects include: Busch Greenway, Centennial Greenway, Dardenne Greenway, Shady Creek Greenway, Gravois Creek Greenway, Maline Greenway, Mississippi Greenway, Missouri River Greenway, River Des Peres Greenway, and St. Vincent Greenway, as well as collaborative planning projects. Project expenses include various grants to agencies that oversee the development projects as well as significant professional fees in the areas of acquisition costs, legal fees, architectural and design consultation, consulting fees, etc.

Contractual and professional services include legal fees, public relations, graphic design and various consulting fees which continued in 2017. Increased fees were incurred for development of long term care and maintenance guidelines, development of project control software, along with legal fees related to projects starting or nearing construction.

District staff full-time equivalents increased from twenty-one in 2016 to twenty-five in 2017, therefore Salaries and Fringe Benefits have increased at a similar rate. Salaries comprise 81.2% of Salary and Fringe Benefits.

Many capital construction projects continued during FY17. The Contributions – Other Governmental Agencies is related to the CityArchRiver Project for the District's share of the Project's construction costs.

#### **Budgetary Highlights**

The District adopts an annual budget to include cost of administration, capital outlay, and promotion and sustaining programs. Budgeted sales tax revenues were \$31.6 million and actual sales tax revenues were over \$32.3 million due to a greater than expected upturn in the receipts. Contributions and grants of over \$2.1 million were received during the year. This revenue was budgeted as a reduction to the capital outlay expenses to reflect the District's financial responsibility on such projects along with operating expenses.

Actual project and capital expenditures of \$25.8 million were budgeted to include new funds and previously encumbered funds from previous years. Contributions – Other Governmental Agencies were amounts transferred for the CityArchRiver Project through the Comprehensive Capital Improvement Program Agreement.

#### Metropolitan Park and Recreation District d/b/a The Great Rivers Greenway District MANAGEMENT DISCUSSION AND ANALYSIS For The Year Ended December 31, 2017 (Continued)

#### **Capital Assets**

### Table 3 Capital Assets December 31,

	2017	2016
Land	\$ 26,708,103	\$ 26,166,469
Construction in process	37,686,975	51,401,632
Site and leasehold improvements (net of a/d)	50,812,888	56,968,810
Equipment and furniture (net of a/d)	208,050	216,905
Automobiles (net of a/d)	65,988	46,822
	\$ <u>115,482,004</u>	\$ <u>134,800,638</u>

As of December 31, 2017, the District's capital assets amounted to \$115.5 million, net of accumulated depreciation. Before depreciation, there was a decrease during the year of \$13 million. The decrease results primarily from contributions of construction projects not owned by the District being greater than new construction in process and land improvements related to the District's projects.

Additional information on the District's capital assets can be found in Note C in the Notes to Financial Statements.

#### **Requests for Additional Financial Information**

This financial report will provide a general overview for everyone with a concerned interest in the District's finances. Please address questions concerning any of the information provided in this report or requests for additional information to the Deputy of Administration, Great Rivers Greenway District, 6174A Delmar Boulevard, Saint Louis, Missouri 63112.

## FINANCIAL STATEMENTS

#### Metropolitan Park and Recreation District d/b/a The Great Rivers Greenway District STATEMENT OF NET POSITION December 31, 2017

Primary	Component
	_
overnment	Unit
	Great Rivers
vernmental	Greenway
Activities	Foundation
17,997,358	\$ 1,963,974
5,839,536	-
13,928	-
1,546,604	218,250
71,748	-
20,236,100	-
26,708,103	_
37,686,975	-
50,812,888	_
208,050	-
65,988	-
61,187,278	2,182,224
8,303,992	_
434,086	_
1,364,586	-
8,510,000	-
82,897,176	-
01,509,840	
24,074,828	-
	-
	2,078,653
	-
14,934,602	103,571
59,677,438	\$ 2,182,224
	overnment  overnmental Activities  17,997,358  5,839,536

#### Metropolitan Park and Recreation District d/b/a The Great Rivers Greenway District STATEMENT OF ACTIVITIES For the Year Ended December 31, 2017

Net (Expense) Revenue and Changes in Net Position

			Day array Day array	_	Primary Government	Component Unit
	•	Charges for	Program Revenue Operating Grants and	Capital Grants and	Total Governmental	Great Rivers Greenway
Functions/Program	Expenses	Service	Contributions	Contributions	Activities	Foundation
Governmental Activities:						
Project planning and development - operations,						
project expenses, and depreciation	\$ 12,675,042	\$ 1,016,980	\$ -	\$ 2,976,273	(\$ 8,681,789)	\$ -
Contributions - Other Governmental Agencies	48,227,928	-	-	-	( 48,227,928)	-
Interest and fiscal charges	3,240,513				( 3,240,513)	
Total Governmental Activities	\$ 64,143,483	\$ 1,016,980	\$ -	\$ 2,976,273	( 60,150,230)	
Component Unit						
Great Rivers Greenway Foundation	\$ 436,807	\$ -	\$ 2,278,660	\$ -	<del>-</del>	1,841,853
	General Revenues:					
	Sales taxes				32,321,694	
	Investment return				161,699	1,244
	Total Genera	al Revenues			32,483,393	1,244
	Chan	ges in Net Position	n		( 27,666,837)	1,843,097
	Net Position - Beginn	ning			87,344,275	339,127
	Net Position - Ending	g			\$ 59,677,438	\$ 2,182,224

#### Metropolitan Park and Recreation District d/b/a The Great Rivers Greenway District BALANCE SHEET - GOVERNMENTAL FUNDS December 31, 2017

#### **ASSETS**

	ASSETS		
		Debt	Total
	General	Service	Governmental
	Fund	Fund	Funds
ASSETS			
Cash and temporary investments	\$ 17,997,358	\$ -	\$ 17,997,358
Receivables			
Sales taxes	5,839,536	-	5,839,536
Interest	6,505	3,973	10,478
Grants and other	386,487	-	386,487
Prepaid expenditures	71,748	<u>-</u>	71,748
Restricted cash and temporary investments	12,581,795	7,654,305	20,236,100
Total Assets	\$ 36,883,429	\$ 7,658,278	\$ 44,541,707
LIABILITIES	AND FUND BALA	NCES	
LIABILITIES			
Accounts payable	\$ 8,299,222	\$ 4,770	\$ 8,303,992
Accrued expenses	360,032	1,321,266	1,681,298
Total Liabilities	8,659,254	1,326,036	9,985,290
FUND BALANCES			
Nonspendable			
Prepaid expenditures	71,748	-	71,748
Restricted			
Debt service	-	6,332,242	6,332,242
Program	12,653,149	-	12,653,149
Assigned	1,725,937	-	1,725,937
Unassigned	13,773,341		13,773,341
Total Fund Balances	28,224,175	6,332,242	34,556,417
Total Liabilities and			
Fund Balances	\$ 36,883,429	\$ 7,658,278	\$ 44,541,707

#### Metropolitan Park and Recreation District d/b/a The Great Rivers Greenway District RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET TO THE STATEMENT OF NET POSITION For the Year Ended December 31, 2017

Total Fund Balances - Governmental Funds	\$	34,556,417
Amounts reported for governmental activities in the Statement of Net Position are different because:		
Some grants receivables will be collected this year, but they are not available soon enough to pay for the current period expenditures, therefore are deferred in the fund statements.		1,160,117
Some interest receivable will be collected this year, but it is not available soon enough to pay for the current period's expenditures, therefore is deferred in the fund statements.		3,450
Capital assets used in governmental activities are not financial resources and therefore are not reported as assets in governmental funds. The cost of the assets is \$156,962,737 and the accumulated depreciation is \$41,480,733.		115,482,004
Compensated absences are not due and payable in the current period, therefore are not reported as a liability in the governmental funds.	(	74,054)
Bonds payable are not due and payable in the current period and therefore are not reported as liabilities in the governmental funds.	(	89,880,000)
Interest accrued on bonds has not been reported in the governmental funds but is reported in the Statement of Net Position.	(	43,320)
Premiums related to bond issuance are recorded as other financing sources in the governmental funds but are recorded as liabilities and amortized over the life of the bonds in the Statement of Net Position.	(	1,527,176)
Total Net Position - Governmental Activities	\$	59,677,438

#### Metropolitan Park and Recreation District d/b/a The Great Rivers Greenway District STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - GOVERNMENTAL FUNDS

For the Year Ended December 31, 2017

	General Fund	Debt Service Fund	Total Governmental Funds
REVENUES			
Sales taxes	\$ 32,321,694	\$ -	\$ 32,321,694
Investment return	129,598	32,101	161,699
Contributions and grants	2,109,302	-	2,109,302
Miscellaneous income	1,016,979	1	1,016,980
Total Revenues	35,577,573	32,102	35,609,675
EXPENDITURES			
Current			
Salaries and fringe benefits	2,313,699	-	2,313,699
Contractual and professional services	2,261,572	5,458	2,267,030
Office and support	534,780	-	534,780
Space and occupancy	356,863	-	356,863
Capital Outlay			
Project expenses - non-capitalized	74,332	-	74,332
Project expenses - capitalized	25,690,183	-	25,690,183
Contributions - Other Governmental Agencies  Debt Service	10,334,298	-	10,334,298
Principal retirements	_	19,520,000	19,520,000
Interest and fiscal charges	_	3,283,329	3,283,329
Total Expenditures	41,565,727	22,808,787	64,374,514
Excess (Deficit) of Revenue			
Over (Under) Expenditures	( 5,988,154)	( 22,776,685)	( 28,764,839)
OTHER FINANCING SOURCES (USES)			
Transfers in (out)	3,447,873	(3,447,873)	-
Bond issued proceeds, including premium		15,854,063	15,854,063
Net Change in Fund Balance	( 2,540,281)	( 10,370,495)	( 12,910,776)
FUND BALANCE, Beginning of year	30,764,456	16,702,737	47,467,193
FUND BALANCE, End of year	\$ 28,224,175	\$ 6,332,242	\$ 34,556,417

# Metropolitan Park and Recreation District d/b/a The Great Rivers Greenway District RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES For the Year Ended December 31, 2017

#### Net Change in Fund Balances - Total Governmental Funds

(\$ 12,910,776)

Amounts reported for governmental activities in the Statement of Activities are different because:

Revenues in the Statement of Activities that do not provide current financial resources are not reported as revenues in the fund financial statements. These amounts represent the extent to which revenues not providing current financial resources in the current fiscal year exceeded revenues not providing current financial resources in the prior fiscal year (which are recognized in the fund financial statements in the current year). Such amounts attributed to the following factors:

Change in revenues received after the 60-day accrual period

866,971

Capital outlays to purchase or build capital assets are reported in governmental funds as expenditures. However, for governmental activities those costs are shown in the Statement of Net Position and allocated over their estimated useful lives as annual depreciation expense in the Statement of Activities. This is the difference between depreciation and disposal expense of \$45,381,093, and expenditures for capital outlay of \$26,062,458 for 2017.

19,318,635)

In the Statement of Activities compensated absences are measured by the amounts earned during the year. In governmental funds, however, these expenditures are measured by the amount of financial resources used (essentially the amounts actually paid).

13,150)

(

Interest on long-term debt in the Statement of Activities differs from the amount reported in the governmental funds because interest is recorded as an expenditure in the funds when it is due, and thus requires the use of current financial resources. In the statement of activities, however, interest expense is recognized as the interest accrues, regardless of when it is due.

33,310

The governmental funds report debt (e.g. bond) proceeds as an other financing source, while repayment of debt principal is reported as an expenditure. Also, governmental funds report the effect of premiums when debt is first issued, whereas this amount is deferred and amortized in the Statement of Activities. The net effect of these differences in treatment of debt and related items is as follows:

Bond issued proceeds	( 15,854,063)
Repayment of bonds	19,520,000
Net amortization of bond premium	9,506

3,675,443

**Change in Net Position of Governmental Activities** 

(\$ 27,666,837)

#### A. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

#### **Organization**

Metropolitan Park and Recreation District d/b/a The Great Rivers Greenway District (the "District") was established in November 2000 by the successful passage of the Clean Water, Safe Parks, and Community Trails Initiative in St. Louis City, St. Louis County, and St. Charles County, Missouri. The District is a corporate and political subdivision established by Section 67.1700 et seq. RSMo. The primary purpose of the District is to develop, implement, manage, and administer a public system of interconnecting trails and parks throughout the counties comprising the District, section 67.1706 RSMo. The District shall supplement other public parks and recreation entities within the District for development, operation, and maintenance of its public systems.

The District is governed by a Board of Directors. The Board is in charge of the affairs of the District and employs an administrative staff to manage the District's activities. The administrative staff is responsible for incorporating the various Board actions and policies into the daily affairs of the District. In accordance with section 67.1754 RSMo, the District's administrative expenses are limited to fifteen percent of the sales tax revenue collected. The District is in compliance with this State statute.

The District's financial statements are prepared in accordance with accounting principles generally accepted in the United States of America ("GAAP"). The Governmental Accounting Standards Board ("GASB") is responsible for establishing GAAP for state and local governments through its pronouncements (Statements and Interpretations). Governments are also required to follow the pronouncements of the Financial Accounting Standards Board ("FASB") issued through November 30, 1989 (when applicable) that do not conflict with or contradict GASB pronouncements. Significant accounting policies established in GAAP and used by the District are discussed below.

#### **Reporting Entity**

Generally accepted accounting principles require the financial reporting entity to include (1) the primary government, (2) organizations for which the primary government is financially accountable, and (3) other organizations for which the nature and significance of the relationship with the primary government are such that exclusion would cause the reporting entity's financial statements to be misleading or incomplete. Component units maybe presented as blended or discreetly presented in the financial statements. Blended component units, although legally separate entities, are in substance, part of the primary government's operations. Discretely presented component units are reported in a separate column in the government-wide financial statements to emphasize that they are legally separate from the primary government. The Great Rivers Greenway Foundation (the "Foundation") is a separate not-for-profit organization formed for the purpose of accepting contributions from the community to fund certain programs for the exclusive benefit of the District. Separate financial statements are not issued for the Foundation.

#### A. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### **Government-Wide Financial Statements**

The Statement of Net Position and the Statement of Activities display information about the reporting unit as a whole. These statements distinguish between activities that are governmental and those that are considered business-type activities. Governmental activities are financed through taxes, intergovernmental revenues, and other non-exchange transactions. Business-type activities are financed in whole or in part by fees charged to external parties for goods and services. The District has no business-type activities.

The Statement of Net Position presents the financial condition of the governmental activities at year end. The Statement of Activities presents a comparison between direct expenses and program revenues for each program of the District's governmental activities. District expenses are those associated and clearly identifiable to a particular function. Amounts reported as program revenues include charges paid by the recipients of the goods or services offered by the programs and grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues not classified as program revenues, including all taxes, are presented as other revenues of the District. The comparison of direct expenses with program revenues identifies the extent to which each governmental function is self-financing or draws from the other revenues of the District.

#### **Fund Financial Statements**

The fund financial statements are organized into funds, each of which is considered to be a separate accounting entity. Each fund is accounted for by a separate set of self-balancing accounts that constitute its assets, liabilities, fund equity, revenues, and expenditures. The District segregates transactions related to certain functions or activities into separate funds in order to aid in financial management and to demonstrate legal compliance. The focus is on major funds. Each major fund is presented in a separate column while non-major funds are aggregated and presented in a single column. All of the District's funds are considered to be major funds.

The major funds of the District are described below:

#### Governmental Funds

#### **General Fund**

The General Fund is the primary operating fund of the District and is used to account for all financial resources except those required to be accounted for in another fund.

#### **Debt Service Fund**

The Debt Service Fund is used to account for the accumulation of resources for the periodic payment of principal, interest, and fiscal charges on general long-term debt.

#### A. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### **Fund Balance Classification**

The governmental fund financial statements present fund balances based on classifications that comprise a hierarchy that is based primarily on the extent to which the District is bound to honor constraints on the specific purposes for which amounts in respective governmental funds can be spent. The classifications used in the governmental fund financial statements are as follows:

Non-spendable – This classification includes amounts that cannot be spent because they are either (a) not in spendable form or (b) are legally or contractually required to be maintained intact.

**Restricted** – This classification includes amounts for which constraints have been placed on the use of the resources either (a) externally imposed by creditors (such as through a debt covenant), grantors, contributors, or laws or regulations of other governments, or (b) imposed by law through constitutional provisions or enabling legislation. The District's Debt Service Fund was created through enabling legislation when it was authorized to issue the sales tax appropriation bonds. Restricted fund balances are in the Debt Service Fund and General Fund.

Committed – This classification includes amounts that can be used only for specific purposes pursuant to constraints imposed by formal action of the Board of Directors. These amounts cannot be used for any other purpose unless the Board of Directors removes or changes the specified use by taking the same type of action (resolution) that was employed when the funds were initially committed. This classification also includes contractual obligations to the extent that existing resources have been specifically committed for use in satisfying those contractual requirements. The District does not have any Committed fund balances.

Assigned – This classification includes amounts that are constrained by the District's intent to be used for a specific purpose but are neither restricted nor committed. This intent can be expressed by the Board of Directors or through the Board of Directors delegating their responsibility to the Executive Director through the budgetary process. At December 31, 2017 the District had \$1,725,937 designated for the North Riverfront.

**Unassigned** – This classification includes residual fund balance for the General Fund as well as negative residual fund balance of any other governmental fund that cannot be eliminated by offsetting of Assigned fund balance amounts.

The District would typically use Restricted fund balances first, followed by Committed resources, then Assigned resources, as appropriate opportunities arise, but reserves the right to selectively spend Unassigned resources first to defer the use of these other classified funds.

#### A. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### Measurement Focus and Basis of Accounting

Measurement focus is a term used to describe which transactions are recorded within the various financial statements. Basis of accounting refers to when transactions are recorded regardless of the measurement focus applied.

#### Measurement Focus

The government-wide financial statements are prepared using the economic resources measurement focus. The accounting objectives of this measurement focus are the determination of changes in net assets, financial position, and cash flows. All assets and liabilities, whether current or noncurrent, are reported.

The fund financial statements are prepared using the current financial resources measurement focus. Only current financial assets and liabilities are generally included in the balance sheets. The operating statements present sources and uses of available spendable financial resources during a given period. The fund financial statements use fund balance as their measure of available spendable financial resources at the end of the period.

#### Basis of Accounting

Basis of accounting refers to when revenues and expenditures are recognized in the accounts and reported in the financial statements. Basis of accounting relates to the timing of the measurements made, regardless of the measurement focus applied.

The government-wide financial statements are prepared using the economic resources measurement focus and accrual basis of accounting. Under the accrual basis of accounting, revenues are recognized when earned and expenses are recognized when the liability is incurred or economic asset used. Revenues, expenses, gains, losses, assets, and liabilities resulting from exchange and exchange-like transactions are recognized when the exchange takes place.

The governmental fund financial statements are prepared using the current financial resources measurement focus and the modified accrual basis of accounting. Under the modified accrual basis of accounting, revenues are recognized when measurable and available. Measureable means knowing or being able to reasonably estimate the amount. Available means collectible within the current period or within sixty days after year end, except for expenditure-driven grants for which the availability period is one year. Sales taxes, interest, and certain grants are susceptible to accrual. Miscellaneous revenue items, which are not susceptible to accrual, are recognized as revenues only as they are received in cash. Expenditures, including capital outlay, are recorded when the related fund liability is incurred, except for principal and interest on general long-term debt which are reported when due.

#### A. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### **Restricted Cash and Temporary Investments**

Restricted cash and temporary investments represent amounts whose use is limited by legal requirements and consist of amounts restricted for the future repayment of bond principal and interest.

#### **Compensated Absences**

Employees earn vacation during the year which may accumulate to a maximum of ten days. Accrued vacation is payable to employees upon termination. A liability for accrued vacation is recorded in the government-wide statements. Sick leave benefits for all employees do not vest and, accordingly, are recorded as expenditures when paid.

#### **Contributed Services**

Contributed or donated services are recognized as contributions if the services (a) create or enhance non-financial assets or (b) require specialized skills, are performed by people with those skills, and would otherwise be purchased. At December 31, 2017, the Foundation received from the District contributed services and resources in the amount of \$209,831.

#### **Capital Assets and Depreciation**

In the government-wide financial statements, capital assets purchased or acquired with an original cost of \$1,000 or more are reported at historical cost. Contributed assets are reported at their fair market value as of the date received. Additions, improvements, and other capital outlay that significantly extend the useful life of an asset are capitalized. Other costs incurred for repairs and maintenance are expensed as incurred. Depreciation on assets is provided on the straight-line basis over the following estimated useful lives:

Site and leasehold improvements 5-15 years Equipment and furniture 3-10 years

In the fund financial statements, capital assets used in governmental fund operations are accounted for as capital outlay expenditures of the governmental fund upon acquisition.

#### **Project Expenses**

Project expenses include certain salaries, benefits, and office and supporting expenses identifiable with the development of a specific project. Project expenses also include expenses incurred for marketing and maintenance of the District's trails and parks.

#### A. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### **Long-Term Liabilities**

All long-term obligations to be repaid from governmental activities are reported as liabilities in the government-wide financial statements. Long-term obligations consist of sales tax appropriation bonds.

Long-term liabilities are not due and are not payable in the current period and therefore are not reported as liabilities in the governmental fund financial statements.

#### **Net Position**

In the government-wide financial statements, net position is reported in three components – net investment in capital assets, restricted, board designated, and unrestricted. Net investment in capital assets consists of capital assets, net of accumulated depreciation, and reduced by the outstanding balance of any bonds or notes issued to acquire, construct, or improve those assets. Net position is reported as restricted when there are limitations imposed on their use either by the enabling legislation adopted by the District or through external restrictions imposed by creditors, grantors, or laws or regulations of other governments. Net position amounts reported as unrestricted do not meet the definition of either of the first two categories of net assets. The District first utilizes restricted resources to finance qualifying activities.

#### Revenues

The District is funded by a one-tenth of one cent sales tax on all retail sales subject to taxation. The tax revenue is collected and held by the St. Louis County Treasurer for credit to the District, pursuant to sections 144.010 to 144.525 RSMo. Sales taxes received by the District in January and February which represent tax on retail sales for November and December have been accrued and reported as sales tax receivable.

On April 2, 2013, voters in the City of Saint Louis, Missouri and Saint Louis County, Missouri passed Proposition P, which is a regional 3/16<sup>th</sup> of a cent sales tax increase for the Safe and Accessible Arch and Public Parks Initiative.

Grants are recognized as revenue in the fiscal year in which all eligibility requirements have been satisfied. Grants received before the eligibility requirements are met are reported as deferred revenue.

#### A. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### **Interfund Receivables and Payables**

During the course of operations, numerous transactions occur between individual funds that may result in amounts owed between funds. Those related to goods and services type transactions are classified as "due to and from other funds." Interfund receivables and payables within the governmental activities are eliminated in the Statement of Net Position.

#### **Estimates**

The preparation of the financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amount of revenues and expenses during the reporting period. Actual results could differ from these estimates.

#### **Subsequent Events**

In preparing these financial statements, the District has evaluated events and transactions for potential recognition or disclosure through June 12, 2018, the date the financial statements were available to be issued.

#### B. CASH AND TEMPORARY INVESTMENTS

The cash deposits and temporary investments are summarized and presented in the financial statements as follows as of December 31, 2017:

Carrying amount of deposits Investments	\$21,528,072 16,705,386
	\$ <u>38,233,458</u>
Cash and temporary investments Restricted cash and temporary investments	\$17,997,358 20,236,100
	\$ <u>38,233,458</u>

#### B. CASH AND TEMPORARY INVESTMENTS (Continued)

#### **Deposits**

Missouri statutes require that all deposits with financial institutions be collateralized in an amount at least equal to uninsured deposits. At December 31, 2017, the carrying amount of the deposits under District control was \$18,832,042 and the bank balance was \$23,396,083. All District deposits were covered by federal depository insurance or collateralized with securities held by the District or by its agent in the name of the District.

#### **Investments**

All investment decisions of the District are recommended by the District's Investment Officers and made in accordance with the Investment Policy adopted July 24, 2007. The primary objectives of the Investment Policy, in priority order, are safety, liquidity, and yield. In addition to collateralized deposits, the District is authorized to invest in U.S. Treasury and agency securities, repurchase agreements, bankers' acceptances, and commercial paper. The investment policy requires that securities underlying repurchase agreements be limited to U.S. Treasury and agency securities.

The District had the following investments and maturities at December 31, 2017:

	Fair	<b>Investment Maturities</b>
	<u>Value</u>	0 to 1 year 1 to 4 years
Commercial paper Certificates of deposit	\$ 1,725,937 14,979,449	\$ 1,725,937 \$ - 12,033,675 2,945,774
	\$ <u>16,705,386</u>	\$ <u>13,759,612</u> \$ <u>2,945,774</u>

#### **Interest Rate Risk**

Interest rate risk is the risk that changes in market interest rates will adversely affect the fair value of an investment. Generally, the longer the maturity of an investment, the greater the sensitivity of its fair value to changes in market interest rates. The District's investment policy limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates. All investments must mature and become payable within five years from the date of purchase. Also, the District's investment policy requires that the weighted average maturity of all investments not exceed three years.

#### B. CASH AND TEMPORARY INVESTMENTS (Continued)

#### **Credit Risk**

Credit risk is the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. This is measured by the assignment of a rating by a nationally recognized statistical rating organization. The District's investments were not rated by a nationally recognized statistical rating agency.

#### **Concentration of Credit Risk**

As a means of limiting its exposure to losses arising from concentration of investments, the District's investment policy mandates that the portfolio not have a concentration of assets in a specific maturity, specific issuer, or specific class of securities. At a minimum, diversification standards by security type and issuer are established as follows: (a) U.S. treasuries and securities guaranteed by the U.S. government – 100%; (b) collateralized time and demand deposits – 100%; (c) U.S. Government agencies, and government sponsored enterprises, with no more than 40% of total agency holdings to be in the securities of any one issuer – 75%; (d) collateralized repurchase agreements – 50%; (e) U.S. Government agency callable securities – 30%; (f) bankers' acceptances, with no more than 5% of the total market value of the portfolio invested in bankers' acceptances issued by any one commercial bank – 20%; and (g) commercial paper – 5%.

During 2017, none of the District's investments in any one issuer represent 5% or more of the total investments (excluding investments issued or explicitly guaranteed by the U.S. government, investments in mutual funds, external investment pools, and other pooled investments).

#### **Custodial Credit Risk**

For an investment, custodial credit risk is the risk that, in the event of failure of the counterparty, the District will not be able to recover the value of its investments or collateral securities that are in the possession of the outside party. At December 31, 2017, the District's investment of \$11,668,946 was held by the investment's counterparty in the District's name.

#### Fair Value Measurement

The District applies the provisions of GASB Statement No. 72 for the fair value measurements of financial assets and financial liabilities and for the fair value measurements of nonfinancial items that are recognized or disclosed at fair value in the financial statements on a recurring basis. GASB Statement No. 72 establishes a fair value hierarchy that prioritizes the inputs to valuation techniques used to measure fair value. The hierarchy gives the highest priority to unadjusted quoted prices in active markets for identical assets or liabilities (Level 1 measurements) and lowest priority to measurements involving significant unobservable inputs (Level 3 measurements).

#### B. CASH AND TEMPORARY INVESTMENTS (Continued)

#### Fair Value Measurement (Continued)

The three levels of the fair value hierarchy are as follows:

Level 1—Inputs are quoted prices (unadjusted) in active markets for identical assets that the entity has the ability to access at measurement date.

Level 2—Inputs are observable inputs other than Level 1 prices such as quoted prices for similar assets or liabilities, quoted prices in markets that are not active, or other inputs that are observable or can be corroborated by observable market data for substantially the full term of the asset or liability.

Level 3—Inputs are significant unobservable inputs for the asset. The District had no Level 3 investments as of December 31, 2017.

Fair values of assets measured on a recurring basis at December 31, 2017 are as follows:

	Fair Value Measurements at Reporting Date Using			g		
		Quotec	l Prices			
		In A	ctive	Significant		
		Mark	ets for	Other	Sign	ificant
		Iden	tical	Observable	Unobs	ervable
		Ass	sets	Inputs	In	puts
	Fair Value	(Lev	rel 1)	(Level 2)	(Le	vel 3)
Commercial paper	\$ 1,725,937	\$	-	\$ 1,725,937	\$	-
Certificates of deposit	14,979,449		-	14,979,449		
-						
	\$ <u>16,705,386</u>	\$	_	\$16,705,386	\$	_

The following is a summary of the carrying value of the District's cash and investments at December 31, 2017:

	Fair <u>Value</u>	Rating	Percent of Total Investments
Commercial paper	\$ 1,725,937	n/a	4.5
Certificates of deposit	14,979,449	n/a	39.2
Petty cash	100	n/a	-
Cash in bank	21,527,972	n/a	56.3
Total Cash and Temporary Investments	\$38,233,458		100%

#### C. CAPITAL ASSETS

The following is a summary of changes in capital assets for the year ended December 31, 2017:

	Balance,			Balance,
	January 1, 2017	Additions	Deductions	December 31, 2017
Governmental Activities	2017	7 Idditions	Deddetions	2017
Capital Asset Not Being Depreciated:				
Land	\$ 26,166,469	\$ 541,634	\$ -	\$ 26,708,103
Construction in progress	51,401,632	25,371,000	( 39,085,657)	37,686,975
Total Capital Assets				
Not Being Depreciated	77,568,101	<u>25,912,634</u>	( 39,085,657)	64,395,078
Capital Assets Being Depreciated:				
Site and leasehold improvements	91,818,971	84,299	_	91,903,270
Automobiles	52,155	30,618	-	82,773
Equipment and furniture	546,710	34,906		581,616
Total Capital Assets				
Being Depreciated	92,417,836	149,823		92,567,659
Less accumulated depreciation for:				
Site and leasehold improvements	( 34,850,161)	( 6,240,221)	-	( 41,090,382)
Automobiles	( 5,333)	( 11,452)	-	( 16,785)
Equipment and furniture	( <u>329,805</u> )	(43,761)	-	(373,566)
Total Accumulated Depreciation	( 35,185,299)	( _6,295,434)		( 41,480,733)
Capital Assets, Net	\$ <u>134,800,638</u>	\$ <u>19,767,023</u>	(\$39,085,657)	\$ <u>115,482,004</u>

#### D. **LONG-TERM DEBT**

The following is a summary of changes in long-term debt for the year ended December 31, 2017:

Description and Downson	Balance January 1,	I a marad	D -time d	Balance December 31,	Due Within
Description and Purpose	2017	Issued	Retired	2017	One Year
Sales tax appropriation bonds 2007	\$ 19,520,000	\$ -	\$19,520,000	\$ -	\$ -
Sales tax appropriation bonds 2013	21,645,000	-	-	21,645,000	5,865,000
Sales tax appropriation bonds 2014	52,180,000	-	-	52,180,000	1,045,000
Sales tax appropriation bonds 2017	-	16,055,000	-	16,055,000	1,600,000
Bond premium – 2007	116,464	-	116,464	-	-
Bond premium – 2014	1,621,155	-	93,979	1,527,176	
	\$95,082,619	\$16,055,000	\$19,730,443	\$91,407,176	\$8,510,000

#### D. LONG-TERM DEBT (Continued)

On June 1, 2007, the District issued \$30,000,000 in sales tax appropriation bonds; \$23,760,000 were issued as serial bonds, and \$6,240,000 were issued as term bonds. The serial bonds carry interest rates of 3.5% and 5.0% and are due in varying installments through 2024. The term bonds carry an interest rate of 4.25% and are due in 2027. All term bonds are subject to mandatory redemption in prescribed amounts before the maturity dates. The bonds were issued to finance certain capital improvement projects of the District. Principal and interest on the sales tax appropriation bonds will be paid from the annual appropriation of sales tax revenues by the Debt Service Fund.

On June 1, 2017, the District used the proceeds from the 2017 sales tax appropriation bonds to retire the 2007 sales tax appropriation bonds.

On December 31, 2013, the District issued \$30,000,000 in sales tax appropriation bonds. These serial bonds carry an interest rate of 2.1% and are due in varying installments through 2023. The bonds were issued to finance certain capital improvement projects of the District. Principal and interest on the sales tax appropriation bonds will be paid from the annual appropriation of sales tax revenues by the Debt Service Fund.

The annual requirements to amortize the 2013 sales tax appropriation bonds as of December 31, 2017, including interest payments, are as follows:

Years Ended			
December 31,	Principal	Interest	Total
2018	5,865,000	620,918	6,485,918
2019	3,025,000	331,380	3,356,380
2020	3,090,000	267,855	3,357,855
2021	3,155,000	202,965	3,357,965
2022	3,220,000	136,710	3,356,710
2023	3,290,000	69,090	3,359,090
Total	\$ <u>21,645,000</u>	\$ <u>1,628,918</u>	\$ <u>23,273,918</u>

On March 1, 2014, the District issued \$54,070,000 in sales tax appropriation bonds. The serial bonds carry interest rates of 2.0% and 5.0% and are due in varying installments through 2033. The bonds were issued to finance certain capital improvement projects of the District. Principal and interest on the sales tax appropriation bonds will be paid from the annual appropriation of sales tax revenues by the Debt Service Fund.

#### D. LONG-TERM DEBT (Continued)

The annual requirements to amortize the 2014 sales tax appropriation bonds as of December 31, 2017, including interest payments, are as follows:

Years Ended			
December 31,	Principal	Interest	Total
2018	1,045,000	3,271,521	4,316,521
2019	545,000	2,161,838	2,706,838
2020	560,000	2,145,488	2,705,488
2021	575,000	2,128,688	2,703,688
2022	595,000	2,111,438	2,706,438
2023 - 2027	17,505,000	9,442,713	26,947,713
2028 - 2032	25,540,000	4,765,919	30,305,919
2033	<u>5,815,000</u>	239,869	6,054,869
Total	\$ <u>52,180,000</u>	\$ <u>26,267,474</u>	\$ <u>78,447,474</u>

On June 1, 2017, the District issued \$16,055,000 in sales tax appropriation bonds. The serial bonds carry interest rate of 2.74% and are due in varying installments through 2026. The bonds were issued to finance certain capital improvements projects of the District. Principal and interest on the sales tax appropriation bonds will be paid from the annual appropriation of sales tax revenues by the Debt Service Fund.

The annual requirements to amortize the 2017 sales tax appropriation bonds as of December 31, 2017, including interest payments, are as follows:

Years Ended December 31,	Principal	Interest	Total
2018	1,600,000	417,987	2,017,987
2019	1,645,000	373,531	2,018,531
2020	1,690,000	327,841	2,017,841
2021	1,735,000	280,919	2,015,919
2022	1,785,000	232,695	2,017,695
2023- 2026	7,600,000	465,661	8,065,661
Total	\$ <u>16,055,000</u>	\$ <u>2,098,634</u>	\$ <u>18,153,634</u>

#### D. LONG-TERM DEBT (Continued)

The District has pledged its sales tax revenue to repay the sales tax appropriation bonds payable through 2033. Proceeds from the bonds were used to finance capital projects. The bonds are payable solely from sales tax revenue. The remaining principal and interest to be paid on the bonds total \$119,875,026. During the current year, sales tax revenue was \$32,321,694 compared to annual debt service requirements of \$22,803,329.

In accordance with the agreement between the District and the National Park Service, bond proceeds have been used in connection with the CityArchRiver 2015 Project and disbursed to the National Park Service. These expenditures have been recorded as contributions to the Other Governmental Agencies.

#### E. RETIREMENT PLAN

The District has a defined contribution plan and a matching contribution plan covering all regular employees. The defined contribution plan allows for deferral of compensation into the plan on a pre-tax basis. The matching contribution plan allows the District to make matching contributions equal to a percentage of the employees' pre-tax contributions made under the deferred compensation plan. The District has discretion whether to make matching contributions for a year, and to vary the percentage of matching contribution for years in which it decides to make matching contributions. Currently, matching contributions are equal to 100% of the employee pre-tax contributions to the deferred compensation plan up to 5% of compensation. The defined contribution expense was \$91,395 for the year ended December 31, 2017.

#### F. LEASE COMMITMENTS

The District leases its office space under a non-cancelable operating lease that expires in April 2020. At December 31, 2017, the future minimum rental payments under this lease are as follows:

Years Ended	
December 31,	
2018	178,220
2019	181,140
2020	60,380
	\$419,740

Rent expense was \$184,380 for the year ended December 31, 2017.

#### G. LEASE REVENUE

The District leases various real property to third parties under non-cancelable operating leases that expire between 2020 and 2031. At December 31, 2017, the future lease revenue to be received under these leases is as follows:

Years Ended	
December 31,	
2018	984,333
2019	984,333
2020	250,033
2021	5,333
2022	5,333
Thereafter	_52,997
	\$ <u>2,282,362</u>

Lease revenue received was \$984,666 for the year ended December 31, 2017, and is reported as charges for services in program revenues in the Statement of Activities.

#### H. TRANSFERS

The District transferred \$3,445,855 from the Debt Service Fund to the General Fund for payments associated with the CityArchRiver project.

#### I. IN-KIND CONTRIBUTIONS

The value of donated services included in-kind contributions for the Foundation in the financial statements and the corresponding expenses for the year ended December 31, 2017 are as follows:

Salaries and benefits Professional fees Office expenses	\$156,468 34,757 _18,606
	\$209,831

#### J. RISK MANAGEMENT

The District is exposed to various risks related to torts: theft of, damage to, and destruction of assets, errors and omissions, injuries to employees, and natural disasters. To mitigate these risks, the District has purchased commercial insurance policies and is covered for general liability claims and property damage. There have been no significant reductions in coverage for the year and there were no settlements in the current year.

#### K. COMMITMENTS AND CONTINGENCIES

#### Litigation

The District is not a party to any known legal proceedings. If any exist that the District is not aware of, in the opinion of District management, the potential loss on all claims and lawsuits will not be significant to the District's financial statements taken as a whole.

#### Construction

The District currently has construction contracts for the development of interconnecting trails and parks throughout the counties comprising the District. The remaining commitment to complete those contracts was \$13,318,959 at December 31, 2017. Of this remaining balance, the District expects nearly \$785,000 to be reimbursed through federal grant funding.

#### Grants

The District receives financial assistance from federal and state agencies in the form of grants. The disbursement of funds under these programs generally requires compliance with terms and conditions specified in the grant agreements and are subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the General Fund. However, in the opinion of management, any such disallowed claim will not have a material adverse effect on the overall financial position of the District at December 31, 2017.

## REQUIRED SUPPLEMENTARY INFORMATION

#### Metropolitan Park and Recreation District d/b/a The Great Rivers Greenway District STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET TO ACTUAL -GENERAL FUND - UNAUDITED

For the Year Ended December 31, 2017

				Variances - Positive (Negative)	
	Budgeted	Amounts		Original	Final
	Original	Final	Actual	to Final	to Actual
REVENUES					
Sales taxes	\$ 31,600,000	\$ 31,600,000	\$ 32,321,694	\$ -	\$ 721,694
Investment return	9,250	9,250	129,598	-	120,348
Contributions and grants Miscellaneous income	3,650,000	3,650,000 1,008,500	2,109,302 1,016,979	-	( 1,540,698)
Miscenaneous income	1,008,500	1,008,300	1,010,979		8,479
Total Revenues	36,267,750	36,267,750	35,577,573		( 690,177)
EXPENDITURES					
Current					
Salaries and fringe benefits	2,674,000	2,644,000	2,313,699	30,000	330,301
Contractual and professional services	3,491,260	3,455,907	2,261,572	35,353	1,194,335
Office and support	511,000	559,219	534,780	( 48,219)	
Space and occupancy	393,500	393,500	356,863		36,637
	7,069,760	7,052,626	5,466,914	17,134	1,585,712
Capital expenditures	65,000	48,145	65,524	16,855	( 17,379)
Project expenditures	31,722,000	31,956,927	25,698,991	( 234,927)	
Contributions - Other Governmental Agencies			10,334,298	<u> </u>	( 10,334,298)
Total Expenditures	38,856,760	39,057,698	41,565,727	( 200,938)	( 2,508,029)
Excess of Revenues Over Expenditures	( 2,589,010)	( 2,789,948)	( 5,988,154)	( 200,938)	( 3,198,206)
OTHER FINANCING (USES)					
Transfers in (out)			3,447,873		3,447,873
Net Change in Fund Balance	(\$ 2,589,010)	(\$ 2,789,948)	( 2,540,281)	(\$ 200,938)	\$ 249,667
FUND BALANCE, Beginning of year			30,764,456		
FUND BALANCE, End of year			\$ 28,224,175		

#### Metropolitan Park and Recreation District d/b/a The Great Rivers Greenway District NOTES TO REQUIRED SUPPLEMENTARY INFORMATION For the Year Ended December 31, 2017

#### A. BUDGETS AND BUDGETARY ACCOUNTING

As set forth in the Bylaws of the Board of Directors, the District's Executive Director shall present an annual budget to the Board no later than November 15<sup>th</sup> for the next fiscal year. The annual budget shall contain an operating and capital budget outlining revenues and expenditures for current operations and for approved capital projects. The Board shall approve the annual budget with or without modification no later than December 15<sup>th</sup>.

## ADDITIONAL INFORMATION

#### Metropolitan Park and Recreation District d/b/a The Great Rivers Greenway District SCHEDULE OF EXPENDITURES - GENERAL FUND For the Year Ended December 31, 2017

OPERATIONS	
Salaries and Fringe Benefits	
Salaries	\$ 1,877,200
Fringe benefits	284,212
Payroll taxes	152,287
Total Salaries and Fringe Benefits	\$ 2,313,699
Contractual and Professional Services	
Professional fees	\$ 1,869,238
Legal fees	312,980
Accounting and auditing fees	65,587
Financial advisory fees	13,767
Total Contractual and Professional Services	\$ 2,261,572
Office and Support	
Supplies	\$ 113,065
Advertising	89,758
Software maintenance	95,734
Conferences	29,889
Equipment rental	27,002
Telephone	22,082
Miscellaneous	25,922
Insurance	28,642
Printing	49,528
Travel and parking fees	10,297
Meeting expense	19,495
Dues and subscriptions	11,975
Postage and shipping	8,923
Fuel expense	2,460
Taxes and licenses	8
Total Office and Support	\$ 534,780
Space and Occupancy	
Rent	\$ 184,380
Real estate taxes	37,870
Maintenance and cleaning	134,613
Total Space and Occupancy	\$ 356,863

#### Metropolitan Park and Recreation District d/b/a The Great Rivers Greenway District SCHEDULE OF EXPENDITURES - GENERAL FUND

### For the Year Ended December 31, 2017 (Continued)

OPERATIONS	
Capital Expenditures	\$ 65,524
Project Expenditures	
Mississippi Greenway	5,898,460
River Des Peres Greenway	5,717,958
Centennial Greenway	5,563,516
Missouri River Greenway	5,065,655
Gravois Creek Greenway	1,507,560
Shady Creek Greenway	875,619
Collaborative Planning	567,523
Dardenne Greenway	235,137
C4 Wincont Cooperation	125 575
St. Vincent Greenway	135,575
CAR 3/16th	47,651
Busch Greenway	43,944
Maline Greenway	40,393
Total Project Expenses	\$ 25,698,991
Contributions - Other Governmental Agencies	\$ 10,334,298

#### Metropolitan Park and Recreation District d/b/a The Great Rivers Greenway District SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS For the Year Ended December 31, 2017

Federal Grantor/			
Pass-Through Grantor/	CFDA	Grant	Federal
Program Title	Number	Number	Expenditures
U.S. Department of Transportation			
O.S. Department of Transportation			
Passed-through Missouri Department of Transportation			
	20.205	CMAQ-9900	\$1,452,497
	20.205	TAP-9900 (677)	1,000,000
	20.205	TAP-9900 (678)	196,784
	20.205	DP-5602	12,436
			0 ((4 74 74
Total Highway Planning and Construction	20.205		2,661,717*
Total U.S. Department of Transportation			2,661,717
Total Expenditures of Federal Awards			\$ <u>2,661,717</u>

<sup>\*</sup> Major Program

#### Metropolitan Park and Recreation District d/b/a The Great Rivers Greenway District NOTES TO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS Year Ended December 31, 2017

#### A. BASIS OF PRESENTATION

The accompanying Schedule of Expenditures of Federal Awards includes the federal award activity of the District under programs of the federal government for the year ended December 31, 2017. The information in this Schedule is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance). Because the Schedule presents only a selected portion of operations of the District, it is not intended to and does not present the financial position or changes in net assets of the District.

#### B. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Expenditures reported on the Schedule are reported on the accrual basis of accounting. Such expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement.

#### C. OTHER UNIFORM GUIDANCE INFORMATION

For the year ended December 31, 2017, the District had no expenditures in the form of noncash assistance, no sub-recipients, no federally provided insurance in effect, and no loans or loan guarantees outstanding. The District elected not to use the 10% de minimis indirect cost rate.

ADDITIONAL
INDEPENDENT
AUDITORS'
REPORT



# INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Board of Directors Metropolitan Park and Recreation District d/b/a The Great Rivers Greenway District St. Louis, Missouri

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the discreetly presented component unit and each major fund Metropolitan Park and Recreation District d/b/a The Great Rivers Greenway District, as of and for the year ended December 31, 2017, and the related notes to the financial statements, which collectively comprise Metropolitan Park and Recreation District d/b/a The Great Rivers Greenway District's basic financial statements, and have issued our report thereon dated June 12, 2018.

#### **Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered Metropolitan Park and Recreation District d/b/a The Great Rivers Greenway District's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Metropolitan Park and Recreation District d/b/a The Great Rivers Greenway District's internal control. Accordingly, we do not express an opinion on the effectiveness of Metropolitan Park and Recreation District d/b/a The Great Rivers Greenway District's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or, significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether Metropolitan Park and Recreation District d/b/a The Great Rivers Greenway District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

chrossahl Treloor & Co., PC

St. Louis, Missouri June 12, 2018



#### INDEPENDENT AUDITORS' REPORT ON COMPLIANCE FOR EACH MAJOR PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE

Board of Directors Metropolitan Park and Recreation District d/b/a The Great Rivers Greenway District St. Louis, Missouri

#### Report on Compliance for Each Major Federal Program

We have audited Metropolitan Park and Recreation District d/b/a The Great Rivers Greenway District's compliance with the types of compliance requirements described in the *OMB Compliance Supplement* that could have a direct and material effect on each of Metropolitan Park and Recreation District d/b/a The Great Rivers Greenway District's major federal programs for the year ended December 31, 2017. Metropolitan Park and Recreation District d/b/a The Great Rivers Greenway District's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

#### Management's Responsibility

Management is responsible for compliance with federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal programs.

#### Auditors' Responsibility

Our responsibility is to express an opinion on compliance for each of Metropolitan Park and Recreation District d/b/a The Great Rivers Greenway District's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about Metropolitan Park and Recreation District d/b/a The Great Rivers Greenway District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of Metropolitan Park and Recreation District d/b/a The Great Rivers Greenway District's compliance.

#### Opinion on Each Major Federal Program

In our opinion, Metropolitan Park and Recreation District d/b/a The Great Rivers Greenway District complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended December 31, 2017.

#### **Report on Internal Control over Compliance**

Management of Metropolitan Park and Recreation District d/b/a The Great Rivers Greenway District is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered Metropolitan Park and Recreation District d/b/a The Great Rivers Greenway District's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of Metropolitan Park and Recreation District d/b/a The Great Rivers Greenway District's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

St. Louis, Missouri June 12, 2018

ehmersahl Trebon + Co, PC

#### Metropolitan Park and Recreation District d/b/a The Great Rivers Greenway District SCHEDULE OF FINDINGS AND QUESTIONED COSTS Year Ended December 31, 2017

#### (1) Summary of Auditors' Results

- (1) The auditor's report expresses an **unmodified opinion** on whether the financial statements of Metropolitan Park and Recreation District d/b/a The Great Rivers Greenway District were prepared in accordance with accounting principles generally accepted in the United States.
- (2) No significant deficiencies relating to the audit of the financial statements are reported. No material weaknesses are reported.
- (3) No instances of noncompliance material to the financial statements of Metropolitan Park and Recreation District d/b/a The Great Rivers Greenway District which would be required to be reported in accordance with *Government Auditing Standards*, were disclosed during the audit.
- (4) No significant deficiencies relating to the audit of the major federal award programs are reported. No material weaknesses are reported.
- (5) The auditor's report on compliance for the major federal award programs for Metropolitan Park and Recreation District d/b/a The Great Rivers Greenway District expresses an unmodified opinion on all major federal programs.
- (6) Audit findings which are required to be reported in accordance with 2 CFR section 200.516(a) are reported in this schedule.
- (7) The program tested as a major program was: **Highway Planning and Construction**, #20.205
- (8) The threshold used for distinguishing between Type A and Type B programs was \$750,000.
- (9) Metropolitan Park and Recreation District d/b/a The Great Rivers Greenway District was determined to be a low-risk auditee.
- (2) Findings relating to the financial statements reported in accordance with *Government Auditing Standards* in the United States of America: **none**
- (3) There were **no** findings and questioned costs related to federal funding.

#### Metropolitan Park and Recreation District d/b/a The Great Rivers Greenway District SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS Year Ended December 31, 2017

NONE